## WHATCOM COUNTY PUBLIC WORKS DEPARTMENT

JON HUTCHINGS Director



#### **NATURAL RESOURCES**

322 N. Commercial Street, Suite 110 Bellingham, WA 98225 Telephone: (360) 778-6230 FAX: (360) 778-6231 www.whatcomcounty.us

#### **MEMORANDUM**

**TO:** The Honorable Jack Louws, Whatcom County Executive, and

Honorable Members of the Whatcom County Council

THROUGH: Jon Hutchings, Director

FROM: Gary S. Stoyka, Natural Resources Program Manager

**DATE:** September 9, 2019

RE: September 17, 2019 Council Surface Water Work Session

Please refer to the proposed agenda below for the next Surface Water Work Session. Additional supporting documents may be distributed at or before the meeting.

#### **AGENDA**

Date:	Tuesday, September 17, 2019		
Time:	10:30 a.m. to 12:15 p.m.		
Place:	Civic Center Garden Level Conference Room		
Time	Topic	Council Action Requested	Background Information Attached
10:30 AM – 10:45 AM	Watershed Planning Update	Discussion	None
10:45 AM – 11:15 AM	2020-2025 Water Resources Improvement Plan	Discussion	2020-2025 WRIP
11:15 AM – 11:45 AM	Proposed 2020 Flood Control Zone District Budget	Discussion	Proposed Budget Summary
11:45 AM – 12:15 PM	Proposed BBWARM Code Updates	Discussion	Proposed Amendment of WCC 100.07

If you have questions, please feel free to call me at (360) 778-6218.

cc:	Mike McFarlane	Joe Rutan	Paula Harris	John Wolpers	Mike Donahue
	Beth Bushaw	Jeff Hegedus	John Thompson	Kraig Olason	Erika Douglas
	Tyler Schroeder	Josh Fleischmann	Karen Frakes	Jennifer Schneider	Jill Nixon
	Sue Blake	Roland Middleton	Dana Brown-Davis	Atina Casas	Cathy Craver
	George Boggs	Ryan Ericson	Lonni Cummings	Kristi Felbinger	Mark Personius

Item	Project Description	Database	BES	Previous Expenditures		202	0		2021			2022			2023		2024			2025		Total
No.		ID No.	DL3	Phase Amount Source	Phase	Amount Sou	rce Ph	hase	Amount	Source	Phase	Amount	Source	Phase	Amount Source	Phase Amount		Source	Phase Am	ount Source		Total
	LAKE WHATCOM STORMWATER			PE \$ 160,000 REET	PE		DI	Е			PE	<u> </u>		PE	T	PE		I	DE			
	Northshore Drive, Edgewater Stormwater Improvements (LW CIP-			PE 3 100,000 KEET	PE		PI	E			PE			PE		PE			PE			
1	18): System upgrades to improve water quality by installing water	14-002	62.2	RW \$ 10,000 REET	RW		R	W			RW			RW		RW			RW		\$	620,000
	quality treatment facilities and installing-check dams to reduce ditch erosion			CN	CN	\$ 450,000 RE	ET CI	N			CN			CN		CN			CN			
	Crosion			CN	CN		CI				CN			CN		CN			CN			
	Silver Beach Creek Phase 1 and 2 (LW CSP# CIP-04, CIP-06): Phase I			PE \$ 10,000 REET		\$ 110,000 RE	ET PI	E	\$ 30,000	REET	PE	\$ 120,000		PE		PE			PE			
2	Install WQ treatment system. Phase II, Main channel restoration	07-095	60.5	RW \$ 10,000 REET	PE RW		CI	E N	\$ 260,000	DEET	RW	\$ 20,000	REET	RW CN		RW S 6	00 000	DEET	RW		\$	1,160,000
	below Hillsdale using natural vegetation			CN CN	CN		CI		\$ 260,000	KEEI	CN CN			CN		CN 5 6	00,000	KEET	CN CN		-	
				PE \$ 10,000 REET		\$ 30,000 RE			\$ 130,000	REET	PE			PE		PE			PE			
	Sudden Valley (LW CSD# CID 16, CID 17), Drainage systems ungrades			PE	PE		PI	E	, ,		PE			PE		PE			PE			
3	Sudden Valley (LW CSP# CIP-16, CIP-17): Drainage systems upgrades and outfall retrofits	13-004	46.3	RW	RW	\$ 10,000 RE	ET R	W			RW			RW		RW			RW		\$	780,000
	and outlan retronts			CN	CN			N			CN	\$ 600,000	REET	CN		CN			CN			
				CN	CN	A 10.000 DE	CI		A 445.000	255	CN	Å 75.00	2 2557	CN		CN			CN			
	Lowell Drive and Cedarbrook Court (LW CIP-19): Construction 2022.			PE PE	PE PE	\$ 10,000 RE	ET PI	E	\$ 115,000	REEI	PE	\$ 75,000	REET	PE PE		PE PE			PE DE		_	
4	End of pipe, media filtration, and natural drainage system	14-003	62.2	RW	RW		PI RI	W	\$ 10,000	REET	RW			RW		RW			RW		ج ا	790,000
-	improvements	14 003	02.2	CN	CN			N	7 10,000	KEET	CN			CN	\$ 580,000 REET	CN			CN		- 1	750,000
	, , , , , ,			CN	CN		CI				CN			CN	, 500,000	CN			CN			
				PE	PE		PI	E	\$ 10,000	REET	PE	\$ 115,000	REET	PE	\$ 75,000 REET	PE			PE			
	Glen Cove Lane and Lakeside Street (LW CIP-20): Construction			PE	PE		PI	E			PE			PE		PE			PE			
5	2023. System upgrade to improve water quality-bioinfiltration	15-002	58.2	RW	RW			W			RW	\$ 10,000	REET	RW		RW			RW		\$	620,000
	swales, filter vaults, media filter drains, and rain gardens			CN	CN		CI				CN			CN			10,000	REET	CN			
				PE PE	CN PE		CI	N			CN PE	\$ 10,000	) REET	CN PE	\$ 115,000 REET	CN PE \$	75,000	DEET	CN			
				PE PE	PE		PI	E F			PE	\$ 10,000	) KEET	PE	\$ 115,000 REET	PE 3	75,000	KEET	DE DE			
6	<b>South Bay Drive:</b> Constuction 2024. System upgrades to improve	16-010	62.2	RW	RW			W			RW			RW	\$ 20,000 REET	RW			RW		Ś	840,000
	water quality -biofiltration swales, reduce ditch erosion			CN	CN			N			CN			CN	Ψ 20,000 π.2.	CN			CN \$	620,000 REET	-   *	- 11,555
				CN	CN		CI	N			CN			CN		CN			CN			
				PE	PE		PI	E			PE			PE	\$ 10,000 REET	PE \$ 1	15,000	REET	PE \$	75,000 REET		
	Strawberry Point/Lake Whatcom Blvd: Constuction 2025. System			PE	PE		PI	E			PE			PE		PE			PE			
7	upgrades to improve water quality-vaults, biofiltration swales,	17-001	62.2	RW	RW			W			RW			RW			20,000	REET	RW		\$	220,000
	channel restoration			CN	CN CN			N			CN			CN		CN			CN			
	BIRCH BAY WATERSHED & AQUATIC RESOURCES MANAGEMENT			CN	CN		CI	IN			CN			CN		CN			CN		В	BWARM
	Harborview Road Drainage Improvements (CR-1): Install new low-			PE \$ 360,000 BBWARM	PE	\$ 200,000 BBV	VARM PE	E			PE			PE		PE			PE			
8	level system along Birch Bay Drive (CR-2, HL-1). Upsize culverts and	07-217	52.0	RW	RW	BBV	VARM R	W			RW			RW		RW			RW		خ	1,610,000
0	install new high level system along Harborview Road to carry upland	07-217	32.0	CN	CN	\$ 200,000 REE	Т				CN			CN		CN			CN		۶	1,010,000
	water directly to Birch Bay			CN	CN	\$ 850,000 BBV					CN			CN		CN			CN			
	Semiahmoo Drive Drainage Improvements - North (BP-2) and South	18-009		PE \$ 10,000 BBWARM	PE	\$ 160,000 BBV		_	\$ 40,000	BBWARM	PE			PE		PE			PE			205.000
9	(BP-5): Upsize culverts and re-establish roadside ditch on east side of Semiahmoo Drive	18-010	50.3	CN	RW CN			W N	\$ 175,000	DEET	RW CN			RW CN		RW CN			RW		- \$	385,000
	Semianinoo Drive				PE				+ -:-,		CIV	ć 55.00v	2 221111211	CIN					CN			
	Lora Lane Drainage & Tide Gate Modifications (TC1-2): Replace			PE \$ 10,000 BBWARM	RW		PI		\$ 130,000	BBWAKIVI	RW	\$ 55,000	) BBWARM	RW		PE			PE DW			
10	existing tide gate structure and repair embankment, install Type 2 CB	18-008	42.5	RW	KVV		N'	W			CN	\$ 200,000	) REET	KW		RW			RW		- \$	440,000
	and culvert under Birch Bay Drive			CN	CN		CI	N			CN		) BBWARM	CN		CN			CN		-	
	Holeman Avenue Storm Drain Improvements (PW-1): Replace CBs,			PE	Mor		PI		\$ 75,000	BBWARM	PE		D BBWARM	PE		PE			PE		+	
11	upsize culverts, re-establish ditch on Holeman Ave near Birch Bay	07-242		RW	RW		R	W	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		RW		) BBWARM	RW		RW			RW		\$	255,000
	Drive			CN	CN		CI	N			CN			CN	\$ 110,000 BBWARM	CN			CN			
	Wooldridge Ave & Sunset Drive Drainage Improvements (TC-2):			PE	PE		PI	E			PE	\$ 100,000	BBWARM	PE	\$ 50,000 REET		50,000	BBWARM	PE			
12	Improve drainage system to reduce local flooding and incorporate	13-007	52.2		RW			W			RW				\$ 20,000 BBWARM	l			CN		\$	1,220,000
	water quality treatment			CN	CN		CI	N			CN PE			CN	ć 150,000 pret	CN \$ 1,0			CN	FO 000   DDW   DD		
13	Hillsdale Drainage Improvements, Phase 1 (HL-C-1): Upsize pipes, replace CBs, install new drain line, replace blind tee connections on	19-002		PE RW	PE RW			W			RW			PE RW	\$ 150,000 REET	PE \$ RW	50,000	KEET	PE \$ RW	50,000 BBWARN	/I	750,000
13	Morgan, Cottonwood and Birch Bay Drives	19-002	46.0	CN	CN		CI				CN			CN		CN			CN \$	500,000 BBWARN	л У	730,000
	Morrison Ave & Terrill Drive Drainage Improvements (TC2-1): Install			PE	PE		01	 C			DE			DF.			E0 000	DEET	DE ¢			
14	new storm drain line on Morrison Ave and Willow Drive, replace and	19-003	46.9		RW		Pi	W			RW			RW		PE \$ 1 RW	50,000	KEET	RW S	50,000 BBWARN	/I   \$	200,000
1	re-grade storm drain system at Terrill Drive	15 005	70.3											-								200,000
	3,555			PE PE	CN PE		CI Pi	N c			CN PE	+		CN		CN			CN c	90 000 BBW 55	4	
15	Normar Place Drainage Improvements (BP-1): Upsize pipes, replace	19-004	52.0		RW			W			RW	+		PE RW		PE RW		-	PE \$ RW	80,000 BBWARN	/I ¢	80,000
13	CBs and install energy dissipater at pipe outfall on Normar Place.	19-004	32.0	CN	CN			N			CN	+		CN		CN			CN		٦,	00,000
	Birch Bay Drive & Pedestrian Facility Project: BBWARM contribution			PE	PE		PI				PE			PE		PE			PF		+	
16	toward stormwater improvements as part of larger road fund project			RW	RW			W			RW			RW		RW			RW		Ś	250,000
10	in Birch Bay	5. 550		CN	CN				\$ 250,000	BBWARM	CN	1		CN		CN			CN		7	_55,000
															4 1							

Item		Database		Previous Expenditures	202	0		2021			2022		20	23		2024			2025	
No.	Project Description	ID No.	BES	Phase Amount Source	Phase Amount Sour		Phase	Amount	Source	Phase	1	Source Ph	se Amount	Source	Phase Amo		Source Pha	se Amount		Total
	LAKE SAMISH STORMWATER																			
4-		40.007		PE	PE \$ 50,000 REI		PE			PE		PE			PE		PE			4222.000
17	Shallow Shore Drive Drainage Improvements	18-007	44.4	RW CN	RW CN		RW CN			RW CN	\$ 180,000	RV CN			RW		RW CN			\$230,000
	RIVER & FLOOD			CIV	CN		CN			CIN	\$ 180,000	CIN			CIV		CIV			
	1			RW \$ 494,000 FCZD	RW \$ 64,000 FC2	ZD	RW			RW		RV	1		RW		RW			Total through
	ļ			RW \$ 802,000 FEMA Fed/State grant	RW \$ 96,000 FEM	1A Fed/State grant	RW	\$100,000		RW	\$100,000	RV	\$10	),000	RW	\$100,000	RW	\$	5100,000	2020:
18	Marietta Acquisition Acquire properties in repetitive flood loss	07-002	79.6	RW \$ 117,000 ESRP grant	RW		RW			RW		RV			RW	-	RW			\$2,180,000
	area				CN \$ 20,000 FC2		CN	\$25,000		CN	\$25,000	CN	,	5,000	CN	\$25,000	CN		\$25,000	
	ļ			CN \$ 258,000 FEMA Fed/State grant CN \$ 28,000 ESRP grant	CN \$ 135,000 FEM		CN CN			CN CN		CN CN			CN CN		CN CN			FCZD Total: \$744,000
	Truck Road Emergency Erosion Protection Install passive riprap to			PE \$ 16,000 FCZD/Roads (50/50)	PE \$ 50,000 FCZ		PE			PE		PE			PE		PE			Project Total:
19	protect road; mitigation needed in 2020	18-002	59.4	CN \$ 455,000 FCZD/Roads (50/50)	CN		CN			CN		CN			CN		CN			\$521,000
	Abbott Levee Erosion Protection Construct interim measures for			PE \$ 75,000 FCZD/Roads (50/50)	PE		PE			PE		PE			PE		PE			Project Total:
20	erosion protection for levee and adjacent road	18-005	66.5	CN		ZD/Roads (50/50)	CN			CN		CN			CN		CN			\$535,000
				CN CO	CN		CN			CN		CN			CN		CN			
21	Red River Levee Stabilization Restore levee prism and bank protection (SWIF project)	16-004	52.9	PE	CN \$ 30,000 FC2	7D	CN			PE CN		PE CN			PE CN		CN			Project Total: \$258,000
	Twin View Levee Improvements Widen levee crest and flatten			PE PE	PE \$ 15,000		_	\$ 15,000		PE		PE			PE		PE			Project Total:
22	backslope at two sites (SWIF project)	16-002	50.3	CN	CN		CN	\$ 250,000		CN		CN			CN		CN			\$280,000
	Lynden Levee Improvement Combine drainages and replace two			PE \$ 50,000 FCZD	PE \$ 75,000 FC2	ZD	PE			PE		PE			PE		PE			Project Total:
23	culverts through levee with one larger culvert (SWIF project) and	16-003	64.5	RW	CN		CN	\$ 1,000,000		CN		CN			CN		CN			\$2,000,000
	repair 2 damaged levee sites (USACE)			CN	CN		CN			CN	<b>\$</b> 20.000	CN			CN		CN			(See Note 1)
24	Bertrand Creek Levee Stabilization Restore right and left levee prisms and install bank protection (SWIF project)	16-005	54.4	PE CN	PE CN		PE CN	\$ 20,000		PE CN	\$ 20,000 \$ 150,000	PE CN			PE CN		CN			Project Total: \$190,000
	prisms and mstall bank protection (SWIF project)			PE \$ 600,000 FCZD	PE \$ 77,000 FC2		_	\$ 35,000	FCZD	PE	\$ 125,000				PE		PE			\$190,000
				RW \$ 122,000 FCZD	PE \$ 33,000 Ros			\$ 15,000		PE	\$ 50,000				RW		RW			Project Total:
25	Jones Creek Debris Flow Protection Construct deflection berm and address local access	07-105	70.6	RW \$ 390,000 FEMA/State grant	RW \$ 225,000 FC2	ZD	RW	\$ 300,000	FCZD	RW	\$ 20,000	FCZD RV	1		RW		RW			\$6,636,000
	address local access			CN \$ 26,000 FCZD	RW \$ 800,000 DO	E grant	RW	\$ 30,000	Roads	CN	\$ 3,000,000				CN		CN			1
				CN \$ 13,000 FEMA/State grant	CN A 200 000 500		CN	A 75.000	5070 /D I	CN	\$ 775,000			202 5075	CN		CN			<del> </del>
26	Abbott Levee Upstream Tie-In Extend and realign upstream end of	16-007	70.4	PE \$ 140,000 FCZD/Roads (50/50) RW	PE \$ 200,000 FC2			\$ 75,000	FCZD/Road	RW		FCZD/Roads PE		,000 FCZD ,000 FCZD	PE RW		PE			Project Total:
20	levee (SWIF project)	16-007	70.4	CN	CN		RW CN			CN	\$ 150,000	FCZD/Roads CN		,	CN		RW CN			\$2,830,000
	Neevel Levee Bank Stabilization Stabilize oversteepened section of			PE PE	PE		PE			_	\$ 20,000	PE			PE		PE			Project Total:
27	levee (SWIF project)	16-008	49.3	CN	CN		CN			CN	,	CN			CN		CN			\$190,000
28	Devries Levee Improvements Widen and establish full crest width	19-001	49.3	PE PE	PE		PE			PE	\$ 25,000	PE	\$ 25		PE		PE			Project Total:
	and backslope levee (SWIF project)	15 001	.5.5	CN	CN		CN			CN		CN			CN		CN			\$250,000
20	Upper Hampton Levee Improvements Widen levee crest and	16 006	70.4	PE RW	PE RW		PE			PE RW		PE	7 -	,000	PE \$	100,000	PE			Project Total:
29	flatten backslope at two sites and address seepage at a third site (SWIF project)	16-006	70.4	CN	CN		RW CN			CN		RV CN			RW \$	75,000	RW		500,000	\$700,000
	` ' '			PE PE	PE \$ 60,000 FC2		_	\$ 250,000		PE	\$ 250,000	PE		,000	PE \$	50,000	PE	,	300,000	Construction
30	Ferndale Levee Improvement Reconstruct and realign Ferndale	07.104	60.0	RW	PE \$ 240,000 DO		RW	· / /		RW	,	RV			RW	,	RW			Expected
30	and Treatment Plant Levees to improve level of protection and address deficiencies	07-104	68.9	CN	RW		CN			CN		CN			CN \$	2,000,000	CN	\$ 5,0	000,000	in
	address dentilentes			CN A 210 000 5070	CN FOR SO SO		CN	4 200 000		CN	4 200 000	CN			CN	100.000	CN		100 000	2024-2026
	Glacier-Gallup Alluvial Fan Restoration - Remove all or part of			PE \$ 310,000 FCZD PE	PE \$ 50,000 FCZ PE \$ 200,000 DO		PE PE	\$ 200,000		PE PE	\$ 200,000	PE PE		,000	PE \$	100,000	PE	\$ 2	100,000	Construction Expected
31	Glacier Creek levee and construct setback levee along Gallup Creek	18-006	y x y	RW RW	RW 3 200,000 DO	•	RW			RW		RV		000	RW \$	100.000	RW	\$ :	100.000	in
				CN	CN		CN			CN		CN		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	CN		CN			2026
32	Floodplain Acquisition Acquire key properties for future levee	07-002	79.6	RW \$ 100,000 FCZD	RW \$ 200,000 FC2		RW	\$ 1,000,000		RW		RV	1		RW		RW			
32	reconfiguration to reduce risk and improve habitat	0,002		RW	RW \$ 800,000 DO	•	RW			RW		RV			RW		RW	_		<b></b>
	Emargana / Nous Brainte Tunically against that was it for			PE DW	PE \$ 25,000 RW		PE	\$ 25,000		PE	\$ 25,000	PE		,000	PE \$	25,000			25,000	Tatalf
33	Emergency/New Projects Typically repair projects that result from new damage, as needed	08-003	Varies	RW CN	CN \$ 350,000		RW CN	\$ 350,000	1	RW	\$ 350,000	RV	\$ 350	000	RW \$	350,000	RW		350,000	Total/year: \$425,000
	new damage, as necuca			CN	CN \$ 50,000		CN				\$ 50,000		\$ 50		CN \$	50,000			50,000	7-23,000
	NOTE: Numbers in <i>italics</i> are placeholders for												, 30	-	T	, ,	-2.4	1		
	projects still being conceived.																			
			L																	<u> </u>
-	*Previous expenditures includes work contracted in 2019 that will con	ntinually app	ropriate i	nto 2020.																+
	**Construction in 2020 under 2019 continuing appropriation								1	+										
	Note 1: Estimated total project cost includes work done by USACE - fur	nded directly	y by USAC	LE L																
	, , , , , , , , , , , , , , , , , , , ,		, , , , , , , , , , , ,																	
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#### Flood Control Zone District 2020 Budget

#### OVERALL BUDGET SUMMARY

Budget Program	ĺ	Approved	201	9 Budget	Supplemented	d 20	19 Budget	2019 Year Eı	nd	Projection	ĺ	Proposed 2020	Bud	lget with ASR's
Code		Revenues	E	xpenditures	Revenues	E	Expenditures	Revenues		Expenditures		Revenues		Expenditures
169100 Adminstration	\$	4,980,712	\$	751,841	\$ 3,646,272	\$	819,131	\$ 5,075,000	\$	771,809	\$	5,005,692	\$	820,960
169100 Transfers - To Stormwater			\$	1,258,997		\$	1,293,997		\$	950,000			\$	1,243,843
169102 Flood Response	\$	-	\$	110,000	\$ -	\$	110,000	\$ -	\$	110,000	\$	-	\$	110,000
169104 Flood Planning	\$	350,000	\$	820,000	\$ 457,373	\$	1,238,347	\$ 284,530	\$	565,582	\$	380,000	\$	925,000
169106 Technical Assistance	\$	-	\$	75,000	\$ -	\$	75,000	\$ -	\$	75,000	\$	-	\$	76,000
169108 NFIP and CRS	\$	16,000	\$	175,000	\$ 16,000	\$	175,000	\$ 16,000	\$	162,000	\$	16,000	\$	177,000
169110 Early Warning	\$	4,225	\$	131,000	\$ 4,225	\$	131,000	\$ 4,225	\$	104,985	\$	4,400	\$	135,000
169112 Repair and Maintenance	\$	730,600	\$	2,184,439	\$ 730,600	\$	2,257,813	\$ 103,886	\$	1,070,650	\$	292,000	\$	1,120,439
169114 Flood Hazard Reduction	\$	633,830	\$	1,672,200	\$ 1,833,830	\$	3,359,491	\$ 1,357,095	\$	2,726,121	\$	2,508,340	\$	3,904,640
169119 Natural Resources	\$	582,401	\$	1,942,654	\$ 758,300	\$	2,145,360	\$ 582,500	\$	1,952,875	\$	591,500	\$	2,101,145
169120 Aquatic Invasive Species	\$	-	\$	131,750	\$ -	\$	131,750	\$ -	\$	131,750	\$	-	\$	141,590
169121 Water Planning	\$	131,265	\$	381,029	\$ 131,265	\$	567,722	\$ 131,265	\$	567,722	\$	67,950	\$	486,983
169700 NPDES	\$	-	\$	187,580	\$ -	\$	187,580	\$ -	\$	80,000	\$	-	\$	187,480
TOTAL	\$	7,429,033	\$	9,821,490	\$ 7,577,865	\$	12,492,190	\$ 7,554,501	\$	9,268,494	\$	8,865,882	\$	11,430,080
(DECREASE)/INCREASE IN FUND BALANCE	\$	(2,392,457)			\$ (4,914,325)			\$ (1,713,993)			\$	(2,564,198)		

#### Notes:

Assumes fall flood in 2018; 2019 budget includes funding for flood response and new repair

Starting Balance	8,686,689	BOY 2019
Projected Net Annual Activity	-1,713,993	
Projected Balance	6,972,696	BOY 2020
Budgeted Net Annual Activity (with ASR)	-2,564,198	
Add back expense lapse of 20% (with related grant income reduction)	1,784,348	
Projected Balance	6,192,846	BOY 2021

#### Flood Control Zone District 2020 Budget Work Plan and Supporting Documentation

#### DETAIL FOR FCZD PROGRAM AREAS

DETAIL FOR FCZD PROGRAM AREAS												•			
FLOOD MAINTENANCE AND OPERATIONS															
Flood Response (169102)	(	Original 20	019 E	Budget	Supplemer	ted 2	019 Budget		2019 Year End	d Proje	ection		Proposed 20	020 Budget	
	Re	venues	Exp	penditures	Revenues	Е	xpenditures		Revenues	Expe	nditures	R	evenues	Expenditure	es Assumptions/Notes
Wage and Benefits			\$	10,000		\$	10,000			\$	10,000			\$ 10,00	000
Sand and sandbags			\$	35,000		\$	35,000			\$	35,000			\$ 35,00	Includes pre-deployed and sand bags for training
Preparedness training			\$	5,000		\$	5,000			\$	5,000			\$ 5,00	Road and M&O employees and equipment
Sector observers during response			\$	40,000		\$	40,000			\$	40,000			\$ 40,00	Road employees wages and benefits for 1 significant flood ever
Construction contracts			\$	20,000		\$	20,000			\$	20,000			\$ 20,00	During and immediately following response
TOTAL	. \$	-	\$	110,000	\$ -	\$	110,000	\$	-	\$	110,000	\$	-	\$ 110,00	Budget based on 2009 flood with cost & wage increases
NET IMPACT TO FUND BALANCE	\$	(110,000)	)		\$ (110,00	00)	-	\$	(110,000)		•	\$	(110,000)	•	2019 YE projection assumes fall flood
					-	-									
ood Planning (169104)	(	Original 20	019 E	Budget	Supplemer	ted 2	019 Budget		2019 Year End	d Proje	ection		Proposed 20	020 Budget	
	Re	venues	Exp	penditures	Revenues	Е	xpenditures		Revenues	Expe	nditures	R	evenues	Expenditure	es Assumptions/Notes
Lower Nooksack															
Wage and Benefits			\$	150,000		\$	150,000			\$	150,000			\$ 150,00	000
CFHMP refinement/update															
Facilitation			\$	15,000		\$	54,184			\$	20,000			\$ 50,00	6630 New budget authority in 2020 for unspent balance and amendm
			•	450.000		•	450.000			•	=0.000			<b>.</b>	2000 2010 DOL 4001 WOT 111 1
Hydraulic modeling/alternatives analyses			\$	150,000		\$	150,000		450.000	\$	50,000		455.000	\$ 100,00	
FLIP process support/Engineering design/Plan	\$	200,000		200,000	\$ 307,37			\$	150,000	\$	150,000		155,000		·
Structure surveys in overflow corridors	\$	150,000	\$	150,000	\$ 150,00	00 \$				_		\$	75,000	\$ 75,00	
Geomorphic reach analyses			\$	50,000		\$	50,000			\$	15,612			\$ -	2019 PO to finish contract
Sediment management			\$	-		\$	-			\$	-			\$ 200,00	1000 IG 2020 contract for USGS ongoing investigation
Habitat assessment			\$	60,000		\$	81,790	\$	34,530	\$	54,970			\$ -	2019 PO + 22k CA to spend contract balance; revenues are SR
Flood event mapping			\$	20,000		\$	20,000			\$	_			\$ -	
Reach 1 Sediment			Ψ	20,000		\$	250,000	\$	100,000	\$	100,000	\$	150,000	\$ 150.00	NEP-funded USGS Study; CA'd into 2019, 2020 BA for balance
High water mark survey			\$	25,000		\$	25,000	*	100,000	\$	25,000	*	100,000	\$ 25,00	• • • • • • • • • • • • • • • • • • • •
TOTAL	\$	350,000	\$		\$ 457,37	73 \$		\$	284,530	\$	565,582	\$	380,000		
NET IMPACT TO FUND BALANCE	1 '	(470,000)		020,000	\$ (780,97		1,200,041	\$	(281,052)	Ψ	000,002	ŝ	(545,000)	Ψ 020,0	
N21 IIII	*	( 0,000)	,		(100,0)	.,		ľ	(201,002)			*	(0.0,000)		
echnical Assistance (169106)	(	Original 20	019 E	Budget	Supplemen	ted 2	019 Budget		2019 Year End	d Proje	ection		Proposed 20	020 Budget	
	Re	venues	Exp	penditures	Revenues	E	xpenditures		Revenues	Expe	nditures	R	evenues	Expenditure	
Wage and Benefits			\$	75,000		\$	75,000			\$	75,000			\$ 75,00	
Postage for Special District reassessments			\$	-										\$ 1,00	•
TOTAL		-	\$	75,000	\$ -	\$	75,000	\$	-	\$	75,000	\$	-	\$ 76,00	000
NET IMPACT TO FUND BALANCE	. \$	(75,000)	)		\$ (75,00	)0)		\$	(75,000)			\$	(76,000)		
											_				
ational Flood Insurance Prgm (169108)		Original 20		•			019 Budget		2019 Year End	-			Proposed 20	_	A
Maga and Panafita	Re	venues		penditures	Revenues		expenditures		Revenues	•	nditures	R	evenues	Expenditure	-
Wage and Benefits			\$	150,000		\$ \$	•			\$	150,000			\$ 150,00	
FEMA Floodplain mapping			Ф	10,000		Ф	10,000			Φ	-			\$ 12,00	Assumes LNR mapping in 2020 - expenditures for public meetir notice
Permit reviews	\$	16,000			\$ 16,00	00		\$	16,000			\$	16,000		Flood permit fees
Public education/CRS activities		-,500	\$	15,000		\$	15,000	•	,	\$	12,000	-	-,-00	\$ 15,00	
TOTAL	¢	16,000	¢	1 <b>75,000</b>	\$ 16,00	v ⊅ ∩(	175,000	\$	16,000	\$	162,000	\$	16,000		1
NET IMPACT TO FUND BALANCE				173,000			173,000			Ψ	-			Ψ 177,00	
NET IMPACT TO FUND BALANCE	η Φ	(159,000)	'		\$ (159,00	JU)		\$	(146,000)			\$	(161,000)		

## Flood Control Zone District 2020 Budget

	I			Ī		Worl	k Plan a	nd Su	pporting D	)ocui	mentation	ì			l	
Early Warning System (169110)	O	Original 20	019 B	udget	Supplemented	d 2019 E	Budget	20	19 Year End	d Pro	jection		Proposed 20	020 Bu	udget	Assumptions/Notes
	Rev	venues	Exp	enditures	Revenues	Expen	nditures	Re	evenues	Exp	enditures	R	evenues	Expe	nditures	
Wage and Benefits			\$	5,000		\$	5,000			\$	5,000			\$	5,000	
Nooksack River gages - USGS			\$	96,500		\$	96,500			\$	99,985			\$	103,000	No PO for 18/19 contract written in 2018 so use 2019 BA for it
Everson MainSt stage gage _ USGS	\$	4,225	\$	-	\$ 4,225	\$	-	\$	4,225			\$	4,400			Canadians reimburse cost to maintain gage; AVZ pays for Jones
WWU camera on Swift Creek slide			\$	2,500		<b>\$</b>	2,500									gage directly Discontinued
Emergency access to SNOTEL			φ	5,000		\$	5,000							\$	5,000	Discontinued
Equipment for gage upgrades/repairs			\$	12,000		\$	12,000							\$	12,000	Equip at NF gage may need replacing
Repairs and maintenance			\$	10,000		\$	10,000							\$	10,000	Equip at the gage may need topicioning
TOTAL	. s	4,225	\$	131,000	\$ 4,225	\$	131,000	\$	4,225	\$	104,985	\$	4,400	\$	135,000	
NET IMPACT TO FUND BALANCE	1 '	(126,775)	-	101,000	\$ (126,775)	-	101,000	\$	(100,760)	*	,	\$	(130,600)	•	100,000	
	,	( -, -,			, , , ,				(,,			ľ	(,,			
FLOOD CONSTRUCTION AND IMPROVEMENTS																
Repair and Maintenance (169112)	0	Original 20	019 B	udget	Supplemented	d 2019 E	Budget	20	19 Year End	d Pro	jection		Proposed 20	020 Bı	udget	
	Rev	venues	Exp	enditures	Revenues	Expen	nditures	Re	evenues	Exp	enditures	R	evenues	Expe	nditures	Assumptions/Notes
Wage and Benefits			\$	110,000		\$	110,000			\$	110,000			\$	90,000	
Misc						\$	4,127			\$	-					
Construction Projects																
Emergency/new projects as needed	\$	50,000	\$	350,000	\$ 50,000	\$	350,000	\$	50,000	\$	350,000	\$	50,000	\$	350,000	Assumed costs for responding to flood/new repairs (fall 2019 flood
Miscellaneous repair projects			\$	50,000		\$	50,000			\$	50,000			\$	50,000	assumed); increased due to cost of recent emergencies Placeholder for small projects; fall 2019 flood assumed
Marine Drive Levee Repair	\$	_	\$	•	\$ -	\$	46,113			\$	18,591			\$	-	Final payment and retainage; as-built, jail crew
Truck Road Emergency Bank Protection	*		\$	25,000	*	\$	25,000			*	. 0,00	\$	25,000	\$	50,000	50/50 cost-share with Roads; \$50,000 for 2019 mitigation payment
			,	,,,,,,,,		,	-,					ľ	-,	•	,	to habitat project
Red River Levee Stabilization (SWIF)	\$	63,000	\$	200,000	\$ 63,000	\$	200,000			\$	170,000			\$	30,000	ILA w/ Lummi signed in 2019 - PO for 170k will CA; 2020 BA for
Hannegan Levee Rehabilitation (USACE)	\$	27,600	¢	92,000	\$ 27,600	¢	92,000	¢	27,186	Φ.	90,620			\$	_	misc costs outside of ILA 20% cost-share to USACE; revenues from LE Subzone (30% of
Hannegan Levee Renabilitation (OSACE)	Ψ	21,000	Ψ	32,000	Ψ 27,000	Ψ	92,000	Ψ	21,100	Ψ	90,020			Ψ	_	FCZD cost-share); title reports done in 2018
Abbott Levee Erosion Protection	\$	570,000	\$	1,100,000	\$ 570,000	\$ 1,	100,000					\$	200,000	\$	400,000	Assumes Roads pays 50%; plan and implement interim flood
			_			_				_						response measures; improvement project budgeted under 114
Sande-Williams Levee Rehabilitation (USACE/DD2)	\$	20,000	\$	100,000	\$ 20,000	\$	100,000	\$	•	\$	85,000	\$	17,000	\$	-	USACE cost-share split 80/20 between FCZD and DD#2
Twin View Levee Rehabilitation (USACE)								\$	20,700	\$	69,000			\$	-	20% cost-share to USACE (67k); revenues from SNE Subzone (30% of FCZD cost-share); title reports (2k) done in 2019
																(00 % of 1 020 000t strate), title reports (2K) dotte itt 2019
Mitigation Planning/Implementation																
Jail crew			\$	117,439		\$	117,439			\$	117,439			\$	117,439	Jail crew labor for FCZD and SWIF projects; available to diking or
Davag planning/acardination			¢	25 000		<b>c</b>	E2 121			<b>c</b>	F 000			¢.	22.000	subzones
Reveg planning/coordination Reveg/misc supplies			Φ	25,000 10,000		Φ <b>¢</b>	53,134 10,000			Φ	5,000 5,000			\$ \$	23,000 10,000	2017 contract with CD, CA into 2018; new contract in 2019 Increased to cover plant replacement costs for Deming and other
Neveyittise supplies			Ψ	10,000		Ψ	10,000			Ψ	3,000			Ψ	10,000	past projects as needed
TOTAL	. \$	730,600	\$	2,184,439	\$ 730,600	\$ 2,	257,813	\$	103,886	\$	1,070,650	\$	292,000	\$ 1	1,120,439	
NET IMPACT TO FUND BALANCE	\$ (1	,453,839)			\$ (1,527,213)			\$	(966,764)			\$	(828,439)			
	l							I			l	l			ļ	

#### Flood Control Zone District 2020 Budget

**Work Plan and Supporting Documentation** Supplemented 2019 Budget Flood Hazard Reduction (169114) Original 2019 Budget 2019 Year End Projection Proposed 2020 Budget Expenditures **Expenditures Expenditures Expenditures** Revenues Revenues Revenues Revenues Assumptions/Notes Wage and Benefits \$ 190,000 \$ 190,000 190,000 305,000 Misc \$ 4,127 \$ CA'd twice to 169114 and 716002 **Swift Creek** Bank stabilzation/channel excavation \$ \$ 105,000 \$ \$ 105,000 \$ 105,000 \$ 105,000 6670 300k commitment per year; 150k Roads; remainder cost-shared 70/30 b/w FCZD and SNE Subzone **Lower Nooksack River** 330.050 \$ 377,200 \$ 231,560 \$ Marietta property acquisition & demo (FEMA FMAG-330,050 \$ 377,200 93,315 \$ 106,646 264,640 6670/732 Acquisition of 3 Turk parcels in 2019; assumes demo and 4th property acquisition/demo in 2020 \$ 54.127 41.531 50.000 7320 Teeters cultural, asbestos, demo; Phase 2 ESA for Turk properties Marietta property acquisition & demo New properties 50,000 \$ \$ Leases for agriculture 3.780 3.780 3.780 3.780 \$ River Rd and Emmerson Rd properties Floodplain acquisition \$ 1,500,000 \$ 1,800,000 \$ 1,260,000 800,000 2019 is for Reach 1 property with USFS funding thru WDFW and 300,000 \$ 300,000 \$ 1,500,000 \$ 1,000,000 initial property(ies) under FbD grant, with remainder in 2020 Ferndale Levee Improvement Project Phase 1 \$ 200,000 \$ 200,000 240.000 \$ 300.000 6630 Survey, hydraulic analysis, alteratives analysis, conceptual design in 2018/19; supplement if FbD grant awarded in 2019 Lynden Levee Improvement Project (in conjunction with \$ 40,000 \$ 40,000 \$ 35,000 75,000 6630 USACE rehab in 2021 to include culvert replacement; survey, \$ hydraulics, wetland/permitting for channel relocation by FCZD USACE rehab project) Rayhorst Levee Improvements \$ 60.000 \$ 60.000 \$ 75.000 6670 Design, permit and construct project to widen and backslope levee Abbott Levee Improvement (SWIF) 200.000 \$ 400,000 Assumes Roads pays 50%; design and RW Jones Creek Deflection Berm (712004) Berm and bridge design \$ 75,000 \$ 75,000 \$ 215,053 33,000 \$ 110,000 6630 2019 contract will CA into 2020; design cost-shared 70/30 with \$ 1,025,000 7320, 66: Purchase of parcels/easements for berm/road construction; 2019 Land/easement acquisition \$ 125.000 125,000 \$ 25,706 800,000 \$ Kosmic 1st payment of 3: 2020 exp for appraisals/relocation asst: revenues from FbD Construction \$ \$ \$ \$ Construction likely in 2022 **High Creek Sediment Management** \$ \$ 21,996 \$ 21,996 \$ Sediment trap/channel improvement design WSE post-project monitoring report 6670 JIJ contract CA into 2019- includes 2019 trap maint; 4k planting \$ \$ 27.673 \$ 31,673 \$ Sediment trap/channel imp. construction \$ 50,000 \$ 50,000 \$ 16,000 \$ 20,000 2019 Plants (16k) maintenance, 2020 trap maint Sediment trap maintenance Glacier-Gallup Creek Alluvial Fan Restoration \$ 39.525 202,825 \$ Risk assessment and alternatives anlaysis by BGC; 39k was CA Feasibility study/concept design \$ Outreach 69.848 NHC contracted in 2019 Preliminary design \$ 100.000 \$ 100,000 \$ 200,000 \$ 250,000 Revenues from FbD grant City of Lynden - Pepin Creek Funding for downstream analysis \$ \$ 89.843 \$ 89,843 \$ 6630 ILA executed in 2016 and CA'd into 2017 for reimbursement of City's expenses; new 2018 budget for balance, may CA into 2019 TOTAL \$ 633.830 \$ 1,672,200 | \$ 1,833,830 | \$ 3,359,491 | \$ 1,357,095 \$ 2,726,121 \$ 2.508.340 \$ NET IMPACT TO FUND BALANCE \$ (1,038,370) \$ (1,525,661) \$ (1,369,026) (1,396,300)

#### Flood Control Zone District 2020 Natural Resources Budget Work Plan and Supporting Documentation

Natural Resources (169119)		Original 20	019 Budget	8	Supplemente	d 2019 Bı	udget	Yea	r End 201	19 P	Projection		Propos	ed 2	2020 Budget	
	Re	evenues	Expenditure	s	Revenues	Expend	litures	Rev	enues	Ex	penditures	F	Revenues		Expenditures	Assumptions/Notes
NATURAL RESOURCES ADMINISTRATION																
Staff			\$ 306,30	6		\$ 30	06,306			\$	306,306			\$	322,841	Includes salary for 2.5 FTEs and overtime.
Office and operating			\$ 279,62	7		\$ 27	79,627			\$	279,627			\$	290,639	
TOTAL	\$	-	\$ 585,93	3   \$	-	\$ 58	85,933	\$	-	\$	585,933	\$	-	\$	613,480	
NET IMPACT TO FUND BALANCE	\$	(585,933)		\$	(585,933)			\$ (	585,933)			\$	(613,480)			
NATURAL RESOURCES OPERATIONS																
Salmon Recovery																
Staff			\$ 127,03	5		\$ 12	27,035			\$	127,035			\$	134,192	1 FTE
Restoration effectiveness monitoring, adaptive			\$ 51,00	0		\$ :	51,000			\$	51,000			\$	59,440	WCC crew restoration activities
management, and stewardship																
Maintaining existing restoration projects*			\$ 32,25	0		\$	32,250			\$	32,250			\$		WCC crew contract for maintaining previously planted projects
New restoration projects*			\$ 30,00	0		\$	30,000			\$	30,000			\$	30,000	Contracted services for activities supporting planting, fencing, culvert
Marine Resources Committee																replacement, etc.
Staff	Φ.	66,294	\$ 66,39	3 6	66,294	¢ (	66,393	Φ.	66,294	\$	66,393	\$	91,500	¢	07 150	0.95 FTE
MRC restoration projects	\$	8,607			8,607		8,607	\$	8,706	-	8,706	Ψ	91,300	\$		MRC grant funding minus labor
Water Quality/Pollution Identification & Correct	1 .	0,007	Ψ 0,00	΄   Ψ	0,007	Ψ	0,007	Ψ	0,700	Ψ	0,700			Ψ	0,700	Witte grant funding fillings labor
Program Coordination			\$ 127,03	5		\$ 12	27,035			\$	127,035			\$	134 192	Program Coordinator (1 FTE)
Water Quality Monitoring			\$ 263,22				63,229			\$	263,229			\$		Sampling personnel, lab contract, one vehicle, equipment (1 FTE +
Trater quality memoring			Ψ 200,22	Ŭ		Ψ	00,220			Ψ	200,220			Ψ	211,200	extra help)
Data Management	\$	100,800	\$ 100,80	0 \$	100,800	\$ 10	00,800	\$	100,800	\$	100,800	\$	88,676	\$	88,676	WCD Data Manager
Technical Assistance	\$	206,400	\$ 206,40	0 \$	382,299	\$ 38	88,507	\$	206,400	\$	206,400	\$	96,066	\$	96,066	WCD Farm Planners
Community Outreach	\$	94,497	\$ 135,43	9 \$	94,497	\$ 13	35,439	\$	94,497	\$	135,439	\$	104,082	\$	167,385	Outreach staff, WCD staff, supplies
Incentives	\$	22,000	\$ 43,00	0 \$	22,000	\$ (	63,599	\$	22,000	\$	43,000	\$	22,500	\$	42,500	OSS and small farm cost share
Compliance	\$	83,803	\$ 83,80	3 \$	83,803	\$ 8	83,803	\$	83,803	\$	83,924	\$	88,676	\$	88,676	PDS Staff
Coordination and Planning																
Lake Whatcom Homeowner Incentive Program			\$ 56,73	1		\$	56,731			\$	56,731			\$	60,244	Staff time only (0.5 FTE); contracted services under Stormwater budget
CosMos										\$	10,000	\$	100,000	\$	125,000	CosMos Project \$125 with funding (RD 40%, BB 10%, GF 30%)+10k for additional buoys
WSU Extension outreach services			\$ 25,00	0		\$ 2	25,000			\$	25,000			\$	25,000	
TOTAL		582,401	\$ 1,356,72			\$ 1,5	59,428		582,500		1,366,942		591,500	\$	1,487,665	
NET IMPACT TO FUND BALANCE		(774,321)	<b>A</b>	\$	(801,128)	<b>A</b>		_	784,442)		4 0 = 0	\$	(896,165)			
TOTAL FOR COST CENTER	\$	582,401			758,300		45,360	\$	582,500	\$	1,952,875	\$	591,500	\$	2,101,145	
	<u> </u>		\$ 1,360,25				87,060	<u> </u>		\$	1,370,375			\$	1,509,645	
*Integrated Salmon Recovery/Flood Hazard Re	ductio	on capital ar	nd planning pro	jects a	appear under	Cost Cen	nter 169	114 and	1169104.							

#### Flood Control Zone District 2020 Natural Resources Budget Work Plan and Supporting Documentation

Acquatic Invasive Species (169120) Ori	ginal		_			ented 2019 E	suage	t i cai	Ena 2	2019 Proje			pose	ed 2020 Bu	dget		
	Re	venues	Ex	penditures	F	Revenues	Exp	enditures	Re	evenues	Exp	oenditures	R	Revenues		Expenditures	Assumptions/Notes
AIS ADMINISTRATION																	
Staff	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	
Office and operating			\$	-			\$	-			\$	-			\$	-	Misc. Expenses
TOTAL	•	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	
NET IMPACT TO FUND BALANCE	\$	-			\$	-			\$	-			\$	-			
AIS OPERATIONS																	
Coordination and Planning																	
Education and Inspection																	
	\$	_	\$	123,000			\$	123,000			\$	123,000			\$	132 840	Contribution to City for AIS Program; includes COB program cost
interiodal Agreement (OOD)	Ψ		Ψ	120,000			Ψ	120,000			Ψ	120,000			Ψ	102,040	increase
AIS online education program website	\$	-	\$	8,750			\$	8,750			\$	8,750			\$	8,750	Contracted services for online course/website support
maintenance																	
TOTAL	\$	-	\$	131,750	\$	-	\$	131,750	\$	-	\$	131,750	\$	-	\$	141,590	
NET IMPACT TO FUND BALANCE	\$	(131,750)	)		\$	(131,750)			\$	(131,750)			\$	(141,590)			
TOTAL FOR COST CENTER	\$	-	\$	131,750	\$	-	\$	131,750	\$	-	\$	131,750	\$	-	\$	141,590	
												404 ==0	•		\$	444 500	
			\$	131,750			\$	131,750			\$	131,750	\$	-	Ф	141,590	
			\$				•	,			\$			-	•	141,590	
Vater Planning (169121) Ori	_	2019 Bud	_	Suppl		ented 2019 E	Budge	et Year	•	2019  Proje		n Pro	pose	- ed 2020 Bu	•		
	_	2019 Bud evenues	_			ented 2019 E Revenues	Budge	,	•	2019 Proje evenues			pose	ed 2020 Bud Revenues	•	Expenditures	Assumptions/Notes
VATER PLANNING ADMINISTRATION	Re	venues	Ex	Suppl penditures	F	Revenues	Budge Exp	et Year penditures	Re	evenues	Exp	n Pro penditures	pose		•	Expenditures	
VATER PLANNING ADMINISTRATION Staff	_		Ex <sub> </sub>	Suppl penditures 112,529	F		Budge Exp	et Year penditures 112,529	Re	evenues		n Propenditures	pose		•	Expenditures	Assumptions/Notes  Watershed Planner
VATER PLANNING ADMINISTRATION Staff Office and operating	Re \$	56,265	<b>E</b> x <sub> </sub> \$ \$	Suppl penditures 112,529 550	\$	Revenues 56,265	Budge Exp \$ \$	et Year penditures 112,529 550	Re	56,265	<b>Exp</b> \$ \$	n Propenditures 112,529 550	ppose R		•	Expenditures  113,483  550	
VATER PLANNING ADMINISTRATION Staff Office and operating TOTAL	Re \$	56,265 <b>56,265</b>	\$ \$ \$	Suppl penditures 112,529	\$	56,265 <b>56,265</b>	Budge Exp \$ \$ \$	et Year penditures 112,529 550	Re	56,265 <b>56,265</b>	\$ \$ \$	n Propenditures	ppose R	evenues -	dget \$ \$ \$	Expenditures	
VATER PLANNING ADMINISTRATION Staff Office and operating	Re \$	56,265	\$ \$ \$	Suppl penditures 112,529 550	\$	Revenues 56,265	Budge Exp \$ \$ \$	et Year penditures 112,529 550	Re \$	56,265	\$ \$ \$	n Propenditures 112,529 550	ppose R		dget \$ \$ \$	Expenditures  113,483  550	
VATER PLANNING ADMINISTRATION Staff Office and operating TOTAL	Re \$	56,265 <b>56,265</b>	\$ \$ \$	Suppl penditures 112,529 550	\$	56,265 <b>56,265</b>	Budge Exp \$ \$ \$	et Year penditures 112,529 550	Re \$	56,265 <b>56,265</b>	\$ \$ \$	n Propenditures 112,529 550	ppose R	evenues -	dget \$ \$ \$	Expenditures  113,483  550	
VATER PLANNING ADMINISTRATION Staff Office and operating TOTAL NET IMPACT TO FUND BALANCE	Re \$	56,265 <b>56,265</b>	\$ \$ \$	Suppl penditures 112,529 550	\$	56,265 <b>56,265</b>	Budge Exp \$ \$ \$	et Year penditures 112,529 550	Re \$	56,265 <b>56,265</b>	\$ \$ \$	n Propenditures 112,529 550	ppose R	evenues -	dget \$ \$ \$	Expenditures  113,483  550	
VATER PLANNING ADMINISTRATION Staff Office and operating TOTAL NET IMPACT TO FUND BALANCE	Re \$	56,265 <b>56,265</b>	\$ \$ \$	Suppl penditures 112,529 550	\$	56,265 <b>56,265</b>	Budge Exp \$ \$ \$	et Year penditures 112,529 550	Re \$	56,265 <b>56,265</b>	\$ \$ \$	n Propenditures 112,529 550	ppose R	evenues -	dget \$ \$ \$	Expenditures  113,483  550	
VATER PLANNING ADMINISTRATION Staff Office and operating TOTAL NET IMPACT TO FUND BALANCE  VATER PLANNING OPERATIONS Coordination and Planning	Re \$	56,265 <b>56,265</b>	\$ \$ \$	Suppl penditures 112,529 550 <b>113,079</b>	\$	56,265 <b>56,265</b>	Sudge Exp \$ \$ \$	et Year penditures 112,529 550 <b>113,079</b>	Re \$	56,265 <b>56,265</b>	\$ \$ <b>\$</b>	112,529 550 113,079	ppose R	evenues -	s \$ \$	Expenditures  113,483 550 114,033	Watershed Planner
VATER PLANNING ADMINISTRATION Staff Office and operating TOTAL NET IMPACT TO FUND BALANCE  VATER PLANNING OPERATIONS Coordination and Planning Hirst Response/Watershed Planning	Re \$	56,265 <b>56,265</b>	\$ \$ \$	Suppl penditures 112,529 550	\$	56,265 <b>56,265</b>	Budge Exp \$ \$ \$	et Year penditures 112,529 550 <b>113,079</b>	\$ \$ \$	56,265 <b>56,265</b>	\$ \$ \$	112,529 550 113,079	\$ \$ \$	evenues -	\$ \$ <b>\$</b>	Expenditures  113,483 550 114,033	Watershed Planner  Contracts for watershed planning activities
VATER PLANNING ADMINISTRATION Staff Office and operating TOTAL NET IMPACT TO FUND BALANCE  VATER PLANNING OPERATIONS Coordination and Planning Hirst Response/Watershed Planning LENS Groundwater Model	\$ \$ \$	56,265 56,265 (56,814)	\$ \$ \$	Suppl penditures 112,529 550 113,079	\$ \$ \$	56,265 56,814)	\$ \$ \$ \$ \$	et Year penditures 112,529 550 113,079 209,643 90,659	\$ \$ \$	56,265 56,265 (56,814)	\$ \$ \$ \$ \$	112,529 550 113,079	\$ \$	- (114,033) - -	\$ \$ \$	113,483 550 114,033	Watershed Planner  Contracts for watershed planning activities Peer review and modification of gw model
VATER PLANNING ADMINISTRATION Staff Office and operating  TOTAL NET IMPACT TO FUND BALANCE  VATER PLANNING OPERATIONS Coordination and Planning Hirst Response/Watershed Planning LENS Groundwater Model LIO administration	Re \$	56,265 <b>56,265</b>	\$ \$ \$	Suppl penditures 112,529 550 <b>113,079</b>	\$ \$ \$	56,265 <b>56,265</b>	\$ \$ \$ \$ \$	209,643 90,659 67,950	\$ \$ \$	56,265 <b>56,265</b>	\$ \$ \$ \$ \$	112,529 550 113,079 209,643 90,659 67,950	\$ \$	evenues -	\$ \$ \$	113,483 550 114,033 100,000 100,000 67,950	Watershed Planner  Contracts for watershed planning activities Peer review and modification of gw model Administration of LIO process
VATER PLANNING ADMINISTRATION Staff Office and operating  TOTAL NET IMPACT TO FUND BALANCE  VATER PLANNING OPERATIONS Coordination and Planning Hirst Response/Watershed Planning LENS Groundwater Model LIO administration Stream Gauging	\$ \$ \$	56,265 56,265 (56,814) 75,000	\$ \$ \$ \$ \$ \$	Suppl penditures 112,529 550 113,079 200,000 - 67,950	\$ \$ \$ \$ \$	56,265 56,265 (56,814) 75,000	\$ \$ \$ \$ \$ \$ \$	et Year penditures 112,529 550 113,079 209,643 90,659 67,950 86,391	\$ \$ \$ \$	56,265 56,265 (56,814)	\$ \$ \$ \$ \$ \$ \$	209,643 90,659 67,950 86,391	\$ \$ \$ \$ \$	- (114,033) - - - 67,950	\$ \$ \$ \$ \$ \$ \$	113,483 550 114,033 100,000 100,000 67,950 105,000	Watershed Planner  Contracts for watershed planning activities Peer review and modification of gw model
VATER PLANNING ADMINISTRATION Staff Office and operating  TOTAL NET IMPACT TO FUND BALANCE  VATER PLANNING OPERATIONS Coordination and Planning Hirst Response/Watershed Planning LENS Groundwater Model LIO administration Stream Gauging  TOTAL	\$ \$ \$ \$	56,265 56,265 (56,814) 75,000	\$ \$ \$ \$ \$ \$	Suppl penditures 112,529 550 113,079	\$ \$ \$ \$ \$	75,000	\$ \$ \$ \$ \$ \$ \$ \$	209,643 90,659 67,950	\$ \$ \$ \$	56,265 56,265 (56,814)	\$ \$ \$ \$ \$ \$ \$ \$	112,529 550 113,079 209,643 90,659 67,950	\$ \$ \$ \$ \$	- (114,033) - - 67,950	\$ \$ \$ \$ \$ \$ \$	113,483 550 114,033 100,000 100,000 67,950	Watershed Planner  Contracts for watershed planning activities Peer review and modification of gw model Administration of LIO process
VATER PLANNING ADMINISTRATION Staff Office and operating  TOTAL NET IMPACT TO FUND BALANCE  VATER PLANNING OPERATIONS Coordination and Planning Hirst Response/Watershed Planning LENS Groundwater Model LIO administration Stream Gauging	\$ \$ \$ \$	56,265 56,265 (56,814) 75,000	\$ \$ \$ \$ \$ \$	Suppl penditures 112,529 550 113,079 200,000 - 67,950	\$ \$ \$ \$	56,265 56,265 (56,814) 75,000	\$ \$ \$ \$ \$ \$ \$ \$	et Year penditures 112,529 550 113,079 209,643 90,659 67,950 86,391	\$ \$ \$ \$ \$	56,265 56,265 (56,814)	\$ \$ \$ \$ \$ \$ \$ \$ \$	209,643 90,659 67,950 86,391	\$ \$ \$ \$ \$	- (114,033) - - - 67,950	\$ \$ \$ \$ \$ \$	113,483 550 114,033 100,000 100,000 67,950 105,000	Watershed Planner  Contracts for watershed planning activities Peer review and modification of gw model Administration of LIO process

## WHATCOM COUNTY PUBLIC WORKS DEPARTMENT

Jon Hutchings Director



#### STORMWATER

322 N. Commercial, Suite 224
Bellingham, WA 98225
Main: (360) 778-6210
FAX: (360) 778-6201
www.whatcomcounty.us

#### **MEMORANDUM**

**TO:** The Whatcom County Flood Control Zone District Board of Supervisors

**THROUGH:** Jon Hutchings, Public Works Director

FROM: Kraig Olason, Stormwater Program Manager

**DATE:** September 6, 2019

**RE:** Proposed Resolution to Amend WCC 100.07 - Birch Bay Watershed &

Aquatic Resources Management District Funding Mechanism and

Interlocal Agreement between Whatcom County Flood Control Zone District

and Birch Bay Water and Sewer District

#### **Requested Action**

Please find enclosed for your review and consideration a proposed resolution to amend the Birch Bay Watershed and Aquatic Resource Management District Funding Mechanism (WCC 100.07) and Rate Resolutions (Res 2008-049 & 2008-050). You will also find enclosed an interlocal agreement between the Whatcom County Flood Control Zone District (FCZD) and Birch Bay Water and Sewer District (BBWSD) concerning implementation of mutually beneficial programs, as well as a memo from BBWSD dated August 2010 providing rationale for the original stormwater fee exemption. Public Works requests the FCZD Board of Supervisors provide feedback following a brief presentation from staff regarding the proposed code amendment and ILA with BBWSD.

#### **Background and Purpose**

The purpose of the discussion at the Council Surface Water Work Session is to present council members with a brief presentation and to answer any questions regarding the proposed amendment to WCC 100.07 and the interlocal agreement between the FCZD and BBWSD.

BBWSD works regularly with the FCZD through its Sub-Flood Zone, the Birch Bay Watershed and Aquatic Resources Management (BBWARM) district. Both districts share the same goals of protecting Birch Bay's water quality, managing stormwater and providing critical utility services to rate payers in the districts. During major storm events, significant volumes of stormwater effluent enter the BBWSD's sanitary sewer system. Excessive stormwater increases treatment plant costs and sewer rates.

The majority of BBWARM rate payers are also BBWSD rate payers. Collaborative efforts that seek to improve stormwater drainage options can often result in reduced quantities of stormwater entering the systems, which can reduce the amount of effluent requiring treatment and subsequent treatment costs. In 2011, an interlocal agreement (ILA) was signed by the two districts that describes the relationship between the two agencies, common areas of concern and shared goals. This agreement also provides a rationale for dispensing with charging fees by either party and emphasizes the types of planning, programming and collaborative projects that would be undertaken. This agreement expired at the end

of 2016. Due to a collaborative construction project in 2019, the attached five-year ILA includes minor revisions to reflect recent changes and updates.

A review of the ILA by the County's attorney resulted in a suggestion to amend the resolution establishing the BBWARM rates and exemptions criteria to provide basis for not charging the BBWSD.

One change is being proposed to WCC 100.07.080 – Exemption – Birch Bay Watershed and Aquatic Resources Management District. It provides BBWSD an exemption from fees associated with impervious surfaces as long as an interlocal agreement between BBWSD and FCZD is in effect.

The attached ILA has been reviewed and approved by the county's finance and legal departments, as well as BBWSD.

#### **Funding Amount and Source**

No funding source is required; fees are more than off-set by collaborative programs and current costs of stormwater treatment.

Please contact Holly Faulstich at extension 6290 if you have any questions or concerns regarding the terms of this agreement.

#### Encl.

- Exhibit A: Proposed resolution adopting changes to WCC 100.07 (BBWARM).
- Exhibit B: Interlocal agreement between BBWSD and Whatcom County FCZD.
- Exhibit C: August 2010 memo from BBWSD providing rationale for stormwater fee exemption.

#### **EXHIBIT A**

1 2 3	PROPOSED BY: PUBLIC WORKS INTRODUCTION DATE:
4 5 6	RESOLUTION NO
7 8 9	ADOPTING CHANGES TO WCC 100.07 BIRCH BAY WATERSHED AND AQUATIC RESOURCES MANAGEMENT DISTRICT FUNDING MECHANISM, BY ADDING AN EXEMPTION FOR THE BIRCH BAY WATER AND SEWER DISTRICT
10 11 12	(Council acting as the Whatcom County Flood Control Zone District Board of Supervisors)
13 14 15 16	<b>WHEREAS</b> , on March 13, 2007, the Whatcom County Flood Control Zone District Board of Supervisors adopted Ordinance 2007-019 which created the Birch Bay Watershed and Aquatic Resources Management (BBWARM) District pursuant to RCW 86.15; and,
17 18 19 20 21 22	<b>WHEREAS</b> , RCW 86.15.160 (4) authorizes a charge for the furnishing of service to those who are receiving or will receive benefits from stormwater control facilities and programs and who are contributing to an increase in surface water runoff (Res 2008-049 & Res 2008-050); and,
23 24 25	<b>WHEREAS</b> , implementation of the Birch Bay Comprehensive Stormwater Plan is needed to solve many of the current stormwater management problems in the Birch Bay Watershed; and,
26 27 28 29 30	<b>WHEREAS,</b> the Birch Bay Water and Sewer District (BBWSD) works regularly with BBWARM and both districts share the same goals of protecting Birch Bay's water quality, managing stormwater and providing critical utility services to rate payers in the districts; and,
31 32 33	WHEREAS, the majority of BBWARM rate payers are also BBWSD rate payers; and,
34 35 36 37 38	<b>WHEREAS,</b> collaborative efforts between the districts that seek to improve stormwater drainage options often result in reduced quantities of stormwater entering the systems, which can reduce the amount of effluent requiring treatment and subsequent treatment costs; and,
39 40 41 42	<b>WHEREAS,</b> in 2011, an interlocal agreement was signed by the two districts that describes the relationship between the two agencies, common areas of concern and shared goals; and,
43 44 45 46	<b>WHEREAS</b> , this interlocal agreement also provides a rationale for dispensing with charging fees by either party and emphasizes the types of planning, programming, and collaborative projects that would be undertaken; and,
47 48	<b>WHEREAS,</b> while endeavoring to renew the expired interlocal agreement, it was suggested by the County's attorney that the resolution establishing the BBWARM rates and

exemptions criteria be amended to provide a provision for not charging the BBWSD,

49 50

1		by the Whatcom County Flood Control Zone
2	District Board of Supervisors that Whatcom Cour	•
3	Aquatic Resources Management District Funding	
4 5	in Exhibit A1 of this resolution. The new text app	lears as undernined.
6	APPROVED this day of	. 20
7	aa, or	.,
8		
9		WHATCOM COUNTY COUNCIL
10	ATTEST:	WHATCOM COUNTY, WASHINGTON
11		
12 13	Dana Brown-Davis, Clerk of the Council	Rud Browne, Council Chair
14	Dalla Diowii-Davis, Clerk of the Council	Rud Browne, Council Chair
15		
16	WHATCOM COUNTY EXECUTIVE	
17	APPROVED AS TO FORM:	WHATCOM COUNTY, WASHINGTON
18		
19		
20 21	Civil Deputy Prosecutor	Jack Louws, County Executive
22	Civil Deputy 1103ccutol	Jack Louws, County Executive
23		( ) Approved ( ) Denied
24		
25		Date Signed:
26		
27		

#### **EXHIBIT A1**

#### New language appears as underlined.

#### 100.07.080 Exemptions.

A. Property that is owned by, and is the personal residence of, a person or persons approved by the county assessor for a senior citizen or disabled persons property tax exemption under RCW 84.36.381 shall be exempt from the service charge. Any person eligible for this low-income, senior citizen, or disabled persons exemption shall be provided a refund of annual service charges for the subject property for the first year the exemption is sought and for up to three prior years; provided, that eligibility for each year has been approved by the assessor's office; and provided further, that refunds shall not be approved for any year prior to 2009. (Res. 2009-015 § 1 (Exh. A); Res. 2008-049 § 1 (Exh. A § 8)).

B. Properties owned by BBWSD are exempted from BBWARM stormwater fees provided an interlocal agreement is in effect between BBWSD and WCFCZD.

#### **EXHIBIT B**

### **Interlocal Agreement**

## Whatcom County Flood Control Zone District and Birch Bay Water and Sewer District for the Birch Bay Watershed Aquatic and Resources Management District Program Implementation

This Interlocal Agreement ("Agreement") is entered into by and between the Whatcom County Flood Control Zone District and the Birch Bay Water and Sewer District ("BBWSD"), referred to herein collectively as the "Parties," pursuant to Chapter 39.34 RCW.

WHEREAS, the BBWSD and the Whatcom County Flood Control Zone District ("FCZD") through its Sub-Flood Zone, the Birch Bay Watershed and Aquatic Resources Management District ("BBWARM"), desire to work cooperatively to implement programs that are mutually beneficial; and

WHEREAS, the Parties share common goals and compatible programs that seek to protect Birch Bay's water quality by minimizing impacts of development and limiting negative environmental and economic effects of stormwater; and

WHEREAS, stormwater enters the BBWSD sanitary sewer system in the form of Infiltration and Inflow (I & I) and is conveyed and treated by BBWSD at a substantial cost to BBWSD rate payers; and

WHEREAS, BBWSD operates under terms of NPDES Permit WA-002955-6 that prohibits discharge to the wastewater treatment plant of stormwater and other direct inflow sources and requires that the BBWSD endeavor to remove excess I & I from its system; and

WHEREAS, the BBWSD is committed to removing excess I & I from its system; and

WHEREAS, efficiencies gained through improved stormwater conveyance and water quality treatment systems will save community sewer rate payers in both sanitary sewer operation costs as well as capital costs required for increased conveyance and treatment plant capacity; and

WHEREAS, current costs of treating stormwater incurred by BBWSD exceeds their assessed BBWARM fees; and

WHEREAS, the majority of the rate payers in the BBWARM District are also rate payers of the BBWSD; and

WHEREAS, collaboration on public education programs, information sharing, joint project planning and coordination of infrastructure development is in the best interest of the rate payers and the community, NOW THEREFORE, the Parties agree as follows:

- I. *Purpose:* The purpose of this Agreement is to set the terms whereby the Parties will work together on mutually beneficial projects and programs in lieu of charging each other rates or fees for each Party's respective services.
- II. *Administration:* No new or separate legal or administrative entity is created to administer the provisions of this agreement.
- III. Whatcom County Flood Control Zone District Responsibilities: The FCZD through the BBWARM Sub-Flood Zone District will implement a comprehensive stormwater program within the

BBWARM District Boundaries area. Implementation of said program will include regular communication and interaction with the BBWSD. Specific activities of the FCZD shall include:

- a. Regular meetings with BBWSD annually or more often as needed
- b. Joint planning with BBWSD for major infrastructure projects
- c. Information sharing with BBWSD
- d. Collaborative program development with BBWSD, such as:
  - i. Public education
  - ii. Inflow and infiltration program
  - iii. Major and minor infrastructure projects
  - iv. Other activities of mutual benefit
- IV. *Birch Bay Water and Sewer District Responsibilities:* BBWSD hereby agrees to work collaboratively with BBWARM where deemed mutually beneficial to both Parties, including items "III a-d" above and handling I & I entering the sanitary sewer system.
- V. Payment: Any payments under this Agreement shall be in the form of reimbursement for costs incurred for programs or special projects. Each request for payment herein must be agreed upon in writing by the Parties prior to performance of said services and prior to incurring said costs and is to be submitted in the usual form of a claim for services rendered or costs incurred supported by detailed documentation of the services actually performed or costs incurred so as to comply with auditing requirements. Each reimbursement payment shall be made upon approved claims and in accordance with customary procedures. Reimbursement payments due pursuant to this paragraph shall survive termination of this Agreement.
- VI. Fees: Neither Party will impose fees for utility service provided; except as provided herein. The FCZD and BBWARM will not charge the BBWSD for fees associated with impervious surfaces attributed to the BBWSD, and the BBWSD will not charge BBWARM for any costs associated with BBWSD's treatment of stormwater entering the sanitary sewer system. Notwithstanding the foregoing, the fee exemption set forth herein shall not apply to connection or service charges due to BBWSD in the event FCZD or BBWARM require water or sewer utility service for an office or other facility.
- VII. *Term:* This Agreement shall be in effect retroactive to January 1, 2019 and shall expire on December 31, 2024. This Agreement may be renewed for additional five (5) year terms by mutual written agreement of both Parties hereto.
- VIII. *Termination:* This Agreement may be terminated by any Party effective January 1<sup>st</sup> of any year in which this Agreement is in effect by giving written notice to the other Party on or before September 30<sup>th</sup> of the immediately preceding year.
  - IX. *Responsible Persons:* The persons responsible for administration of this Agreement shall be the Whatcom County Public Works Director and the BBWSD General Manager, or their designees.

- X. Treatment of Assets and Property: No fixed assets or personal or real property will be jointly or cooperatively acquired, held, used or disposed of pursuant to this Agreement.
- XI. *Indemnification:* Each Party agrees to be responsible and assume liability for its own wrongful and/or negligent acts or omissions or those of their officials, officers, agents, or employees to the fullest extent required by law, and further agree to save, indemnify, defend and hold the other Party harmless from any such liability. It is further provided that no liability shall attach to the Parties by reason of entering into this Agreement except as expressly provided herein.
- Modifications: This Agreement may be changed, modified, amended, or waived only by written XII. agreement executed by the Parties hereto. Waiver or breach of any term or condition of this Agreement shall not be considered a waiver of any prior or subsequent breach.
- XIII. Applicable Law: In the performance of this Agreement, it is mutually understood and agreed upon by the Parties hereto that this Agreement shall be governed by the laws of the State of Washington both as to interpretation and performance, and the venue of any action arising herefrom shall be in the Superior Court of the State of Washington in and for Whatcom County.
- Severability: In the event any term or condition of this Agreement or application thereof to any XIV. person or circumstances is held invalid, such invalidity shall not affect other terms, conditions, or applications of this Agreement that can be given effect without the invalid term, condition, or application. To this end the terms and conditions of this agreement are declared severable.
- XV. Entire Agreement: This Agreement contains all the terms and conditions agreed upon by the Parties. All items incorporated herein by reference are attached. No other understandings, oral or otherwise, regarding the subject matter of this Agreement shall be deemed to exist or to bind any of the Parties hereto.
- XVI. Recordation: Upon execution of this Agreement, Whatcom County FCZD shall record a copy of it with the office of the Whatcom County Auditor pursuant to the requirements of RCW 39.34 and provide a copy of same to BBWSD.

IN WITNESS WHEREOF, the	e parties have signed	this Agreement this	of	, 2019.
· · · · · · · · · · · · · · · · · · ·	1 0	$\mathcal{U}$		

# BIRCH BAY WATER AND SEWER DISTRICT By: Don Montfort, Board President

#### WHATCOM COUNTY FLOOD CONTROL ZONE DISTRICT

By: Jack Louws, Whatcom County Executive

STATE OF WASHINGTON )	
COUNTY OF WHATCOM )	
	, before me personally appeared <u>Don Montfort</u> , to me known to be the ewer District, who executed the above instrument and who and sealing thereof.
	NOTARY PUBLIC in and for the State of Washington, residing at
	My commission expires
STATE OF WASHINGTON ) ) ss COUNTY OF WHATCOM )	
Board of Supervisors Chair of Whatco	, before me personally appeared <u>Jack Louws</u> , to me known to be the m County Flood Control Zone District, who executed the above ne the act of signing and sealing thereof.
	NOTARY PUBLIC in and for the State of Washington, residing at
	My commission expires

#### **EXHIBIT C**



## **Birch Bay Water and Sewer District**

Serving the Greater Birch Bay Area Since 1968

7096 POINT WHITEHORN ROAD BIRCH BAY, WASHINGTON 98230-9675

E-MAIL: office@waterdistrict.birch-bay.wa.us



Carl Reichhardt Don Montfort Patrick Alesse

**GENERAL MANAGER** 

Roger M. Brown

PHONE: (360) 371-7100 (24 hrs) FAX: (360) 371-2806

August 30, 2010

Kraig Olason WCPW - Stormwater Division 322 N. Commercial, Suite 301 Bellingham, WA 98225

Dear Kraig:

The BBWARM rate ordinance<sup>1</sup> currently exempts state, city and county streets. The rationale for this exemption is stated in BBWARM's 2009 Annual Report: "Streets serve to convey surface water runoff to the benefit of the storm water system and so are exempted from the charge." Like the streets which have been exempted from the BBWARM fee, the District's wastewater collection system conveys large volumes of surface water runoff to the benefit of the storm water system. Because we share BBWARM's concern with protecting water quality, moreover, the District treats the extraneous storm water in its system to rigorous standards prior to discharge and has historically facilitated elimination of onsite septic systems in the Birch Bay area.

We believe the existence of shared and complementary goals argues for continued coordination of BBWSD and District programs rather than one agency charging the other for services. Hence, the District requests that the Whatcom County Flood Control Zone District Board of Supervisors exempt the District from the BBWARM fee. The rationale for this proposed exemption is explained more fully in the attached paper.

The District also notes that the BBWARM fee does not currently apply to undeveloped parcels. We view this exemption as questionable, because undeveloped property does produce significant runoff, especially under severe weather conditions. We believe such runoff impacts both the BBWARM storm water management infrastructure and the District's wastewater collection and treatment system. Therefore, we request that BBWARM review the appropriateness of exempting undeveloped property from the BBWARM fee.

Thank you for your attention to our concerns. If I can assist you in your review, please let me know.

Min

Sincerely

Roger M. Brown

**Board of Commissioners** 

Enclosures (1)

<sup>2</sup> BBWARM District 2009 Annual Report, page 10.

<sup>1</sup> Whatcom County Code Chapter 100.07.050(D)(2)

#### EXEMPTION OF BIRCH BAY WATER AND SEWER DISTRICT FROM BBWARM FEE

The BBWARM fee is based on impervious surface area and a density factor applied to each parcel in BBWARM's service area. Impervious surface area is expressed in terms of residential Equivalent Service Units (ESUs), which is used to recover BBWARM's fixed costs. Each parcel is also classified according to the density of its impervious surface and assigned to Low, Medium or High density categories. A density charge applied to each parcel's ESUs recovers BBWARM's variable costs.

BBWARM's legislative authority, the Whatcom County Flood Control Zone District Board of Supervisors ("Board"), may decide to exempt certain properties from the BBWARM fee, when the Board deems such exemptions appropriate for policy reasons. For example, the BBWARM rate ordinance<sup>1</sup> exempts state, city and county streets. The rationale for this exemption is stated in BBWARM's 2009 Annual Report: "Streets serve to convey surface water runoff to the benefit of the storm water system and so are exempted from the charge." In addition, parcels without impervious surfaces pay no BBWARM fee. The reason for this exemption is not entirely clear, although it may be designed to "encourage the retention of open space."

Because the BBWARM charge is structured as a fee rather than a tax, public agencies are not routinely exempt from payment, with the 2010 BBWARM fee for Birch Bay Water and Sewer District ("District") totaling \$5,084.84. For the reasons set forth below, the District requests that the Board exempt District properties from the BBWARM fee.

#### Common Goals of BBWARM and District

BBWARM District 2009 Annual Report states "[BBWARM] was established ...to manage stormwater in the Birch Bay Watershed and address concerns about water quality problems..." The District shares BBWARM's concerns with storm water and water quality in the Birch Bay area.

<u>District management of storm water.</u> The District's NPDES permit and District Code prohibit the direct discharge of storm water to the District's wastewater collection system. During wet

<sup>&</sup>lt;sup>1</sup> Whatcom County Code Chapter 100.07.050(D)(2)

<sup>&</sup>lt;sup>2</sup> BBWARM District 2009 Annual Report, page 10.

<sup>&</sup>lt;sup>3</sup> Whatcom County Code Chapter 100.07.020.

<sup>&</sup>lt;sup>4</sup> BBWARM District 2009 Annual Report, page 1.

weather, however, storm water enters the public sewer system through manholes, leaking side sewers, illegal downspout connections and cracks and leaking joints in the sewer pipes. This extraneous flow is called Infiltration and Inflow (I & I). The District's NPDES permit requires the reduction or elimination of excessive I & I, implicitly recognizing that the sewer system – even when functioning properly - will contain significant storm water, especially during wet weather.

For example, as shown in the attached graph, storm water comprised a substantial share of the flow to the District's WWTP during wet weather months. From 2007-2009, storm water comprised 23% of total flow to the WWTP during wet weather months. On the days when flow to the WWTP was at its peak (i.e., during major storm events), the relative amount of storm water flow averaged 69% of total WWTP flow. This storm water flow must be treated at the WWTP and requires hydraulic capacity throughout the District's wastewater system.

<u>District protection of water quality in Birch Bay.</u> Created by a vote of the people in 1968, the District operates as a municipal government under Chapter 57 Revised Code of Washington under policy direction of an elected three-member board of commissioners. The main impetus for formation of the District was concern about water quality impacts on Birch Bay. These concerns are documented in the District's 1970 Comprehensive Plan:<sup>5</sup>

"Waste disposal consists of individual septic tanks and drain fields with a few septic systems discharging effluent directly into the waters of Birch Bay. In most areas, soil conditions are not suitable for proper septic system operation." – pg. 2

"It was not until the latter part of 1966 that the increase in residents and resort activity made evident a problem of even greater magnitude that of water pollution to the Bay area caused by malfunctioning and overloaded septic systems." – pg.4

"The serious nature of the situation was impressed upon the community by the Washington State Health Department and precipitated efforts to correct the worsening condition through formation of another public utility." – pg. 4

"Of prime importance now, was the installation of a sewerage system to abate the pollution of shallow Birch Bay ..." – pg. 4

<sup>&</sup>lt;sup>5</sup> Hill, Ingman, Chase & Co. <u>General and Comprehensive Water and Sewerage Plans for District No. 8.</u> Seattle: U.R.S. Systems Corp., 1970.

The District responded to these environmental issues by constructing a sanitary sewer system, including a wastewater treatment plant (WWTP) with a secondary effluent outfall lying 1,500 feet off Point Whitehorn near the Georgia Strait in 50 feet of salt water. The District's WWTP and outfall are regulated pursuant to a National Pollutant Discharge Elimination System (NPDES) permit designed to protect receiving water quality. The Department of Ecology (DOE) has recognized the District a number of times for perfect compliance with all conditions of the NPDES permit (see attached article).

Development of the District's sanitary sewer system facilitated elimination of onsite septic systems in the Birch Bay area. According to the District's 1978 *General and Comprehensive Plan for Water and Sewerage Facilities*, the District began issuing sewer connection permits in September 1976. By July 2010, the District had made 4,482 connections to the sanitary sewer system.

On March 15, 2001, DOH reduced the closure zone around the District's outfall from 2,640 feet to 1,380 feet, an area no longer extending to the shoreline or intertidal beaches at Point Whitehorn. This action, which reopened 1.5 miles of beaches around Point Whitehorn to recreational shellfishing, was based on DOH's evaluation of the District's WWTP operation and inspecting and testing at monitoring sites near Point Whitehorn (see attached article).

#### Benefits to BBWARM

Much like the streets which have been exempted from the BBWARM fee, the District's wastewater collection system conveys surface water runoff to the benefit of the storm water system. In addition, the District's system treats surface water to rigorous standards prior to discharge. The District does not charge BBWARM for these services.

#### Collaboration

The BBWARM 2010 Work Plan seeks to "Partner with other organizations on programs or projects that serve to protect or restore water and aquatic resources in the Birch Bay Watershed." Accordingly, BBWARM and District staff have implemented quarterly meetings to identify opportunities to coordinate activities to enhance service to the Birch Bay community. Here are a few examples of activities being discussed and/or implemented.

BBWARM is sponsoring a native plant workshop which will also cover alternatives to traditional lawn turf. Like the rain barrel promotion, these presentations are consistent with District objectives for the Water Conservation Program. BBWARM will hold this event at the District's headquarters facility in Birch Bay with District staff support.

Because of the general similarity of the two programs, the District shared space in its information booth with BBWARM at Discovery Days this year.

With support from the City of Blaine, the District provides education on Water Conservation to the Blaine School District each year. BBWARM elements may potentially be incorporated into the school education program in the future.

The District operates a Water Conservation Program, which includes promotion of rain barrels as a tool for managing water demand. Because BBWARM is considering the use of rain barrels to help manage storm water, there is potential for coordinating these efforts for mutual benefit.

As the District implements efforts to reduce or eliminate I & I – keeping it out of the District's sewer system – it necessarily creates additional flow that must be managed within the BBWARM system. District and BBWARM efforts will be most efficient and effective if these activities are carefully coordinated.

#### **SUMMARY**

Both BBWARM and the District are concerned with managing storm water efficiently while protecting public and environmental health. The existence of shared and complementary goals argues for coordination of BBWSD and District programs rather than one agency charging the other for services. Hence, the District requests that the Board exempt the District from the BBWARM fee.

## Birch Bay water sewer district lauded by DOE

BY REBECCA SCHWARZ KOPF

Birch Bay Water and Sewer District was recognized last week by the Department of Ecology for operating an outstanding water treatment plant.

The district was awarded with the "Outstanding Wastewater Treatment Plant" award, for the fourth year in a row. There are only about 31 plants out of approximately 300 wastewater treatment plants in the state that were in 100 percent compliance with the conditions stipulated in their NPDES (National Pollutant Discharge Elimination System) wastewater discharge permits during 2002.

In the award notification letter, the Department of Ecology (DOE) states, "Birch Bay Wastewater Treatment Plant is run by dedicated workers with operation, maintenance, engineering and administrative support that combined to ensure outstanding compliance. Qualified operators are critical for successful plant operations and the protection of our state's water quality."

Richard Grout of the DOE said the Birch Bay treatment plant has shown a tremendous amount of work. "Four years of perfection - that's really a big thing," he said.

Grout, as well as DOE permit manager Mark Henderson presented a plaque to wastewater manager Steve Hovde and staff last Thursday at the plant.



▲ The department of ecology presented an "outstanding wastewater treatment plant" award to the Birch Bay water and sewer district last week. From left; Mark Henderson with the DOE, Fred Reid, Jeff Brant, Mike Roof, Steve Hovde, Roger Brown, and Richard Grout (DOE)

Photo by Rebecca Schwarz K.

#### Award...

(continued from page 1)

"They had to get everything right. That's pretty much an incredible thing to do," Henderson said, noting the plant had to hit all of the water quality parameters and limits.

"It's pretty easy to mess up when you're dealing with millions of gallons," Henderson said. "To receive this award four years in a row is big."

On an annual average, Henderson said, about 622,000 gallons go through the plant each day.

"We're honored to be included among this year's 31 award recipients. Even better, Birch Bay is one of only four facilities state-wide to receive this award the past four consecutive years. That puts this operation in the top one percent," said general manager Roger Brown.

Hovde said that receiving the compliance award four years in a row represents a tremendous amount of hard work and dedication on the part of plant operators Mike Roof, Fred Reid and Jeff Brant and the rest of the district staff that supports and assists

wastewater operation. He also noted that the Birch For sommunity and the district board of commissioners have provided the tooleneeded to do a top of ach Joh, including equipment to ming and operation and manner more funding.

"These 100 per ent impliance

awards translate to a job well do in protecting our receiving wate and keeping our beaches clear Hovde said

The only other plants in t county to receive this award we Newhalem and Post Point Bellingham.



A Richard Grout, right, of the Department of Ecology, presented the award to Birch Bay water-sewer district manager Steve Hovde last week.

Photo by Rebecca Schwarz K

THE BELLINGHAM HERALD

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# Shellfish opening a good sign

**RESOURCES:** Efforts by Birch Bay Water and Sewer District to curb pollution are model for tainted sites elsewhere.

It's been a long, long time since there was any good news about Birch Bay shellfish — or most shellfish in Puget Sound outside of aquaculture enclosures.

Last week, the state Department of Health announced that for the first time in 25 years, the Point Whitehorn beach is open for recreational shellfish harvest. That's enough time for a whole new generation to have been born in most families.

Anyone who has ever been clamming as a kid or with a kid can tell you it's a memorable experience — and one likely to



draw tourist dollars into the area.

But aside from being a great family activity, the opening of the shellfish bed is a sign of something gone right in terms of controlling pollution.

Stop the presses.

The state Department of Health has been studying the shellfish along a 10-mile stretch of beach southwest of Birch Bay State Park for years and has finally concluded that the Birch Bay Water and Sewer District outfall has no negative effects on shellfish health and that shellfish aren't absorbing any contaminants that might be harmful to the humans who eat them. As a blanket rule, the state closes shellfish harvests within a half-mile

of waste water treatment plant outfall pipes because viruses and toxins found in things like household cleaners could contaminate the shellfish.

In this case, however, the plant has been shown to be doing a good job of not releasing contaminants into the bay, so the state has made an exception to the rule.

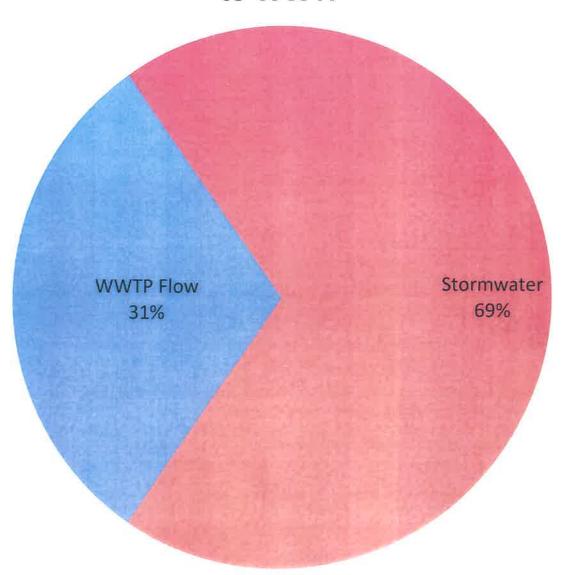
Sewer district Manager Roger Brown can give himself and his crew a pat on the back for keeping systems upgraded and in good working order and allowing the shellfish bed to reopen. Last month, the district completed a \$1.5 million renovation to expand capacity and modernize equipment and did so without raising costs for ratepayers. With the increased capacity, the effluent it pumps out will be even cleaner than what the

Health Department has studied.

The same is not true in Drayton Harbor, the site of the Blaine sewage treatment plant and several shellfish beds that have been closed for years because of high levels of fecal coliform that have been measured in the water. Drayton Harbor has been getting increasingly worse and Health Department officials have closed larger and larger sections of it to harvest.

The opening of Point Whitehorn to recreational clamming is a positive for our community not only for the tourist draw and family fun, but also because it provides a positive example of how things should be done elsewhere and it shows how we can use technology as one tool to help do better by our environment.

# 2007-2009 Peak Day Wet Weather Stormwater Flow to WWTP



## 2007-2009 Wet Weather Stormwater Flow to WWTP

