



Whatcom County

COUNTY COURTHOUSE
311 Grand Avenue, Ste #105
Bellingham, WA 98225-4038
(360) 778-5010

Agenda Bill Master Report

File Number: AB2024-579

File ID:	AB2024-579	Version:	1	Status:	Approved
File Created:	08/29/2024	Entered by:	LCumming@co.whatcom.wa.us		
Department:	Public Works Department	File Type:	Resolution Requiring a Public Hearing		
Assigned to:	Council			Final Action:	09/24/2024
Agenda Date:	09/24/2024			Enactment #:	RES 2024-040
Related Files:					

Primary Contact Email: sdraper@co.whatcom.wa.us

TITLE FOR AGENDA ITEM:

Resolution approving the 2025-2030 Six-year Transportation Improvement Program (STIP)

SUMMARY STATEMENT OR LEGAL NOTICE LANGUAGE:

The resolution includes the 2025-2030 Six-year Transportation Improvement Program (STIP) Exhibit A, and capital elements of the first 7 years of the Fourteen-year Ferry Capital Program, which is attached hereto to Exhibit B

HISTORY OF LEGISLATIVE FILE

Date:	Acting Body:	Action:	Sent To:
09/10/2024	Council	INTRODUCED FOR PUBLIC HEARING Aye: 7 Buchanan, Byrd, Donovan, Elenbaas, Galloway, Scanlon, and Stremmler Nay: 0	Council
09/24/2024	Council	DISCUSSED AND MOTION(S) APPROVED	
09/24/2024	Council	APPROVED Aye: 7 Buchanan, Byrd, Donovan, Elenbaas, Galloway, Scanlon, and Stremmler Nay: 0	

Attachments: Memo, Resolution, Attachment A - Changes, Attachment B - Capital Project List, Attachment C - Cash Flow, Attachment D - Rating Program, Attachment E - Bridge Report, Attachment F - Narratives

PROPOSED BY: _____

INTRODUCED: 9/10/2024

RESOLUTION NO. 2024-040

SIX-YEAR TRANSPORTATION IMPROVEMENT PROGRAM
FOR THE YEARS 2025 THROUGH 2030

WHEREAS, pursuant to RCW 36.81.121, Whatcom County is required to prepare and approve a Six-Year Transportation Improvement Program each year; and

WHEREAS, pursuant to RCW 36.54.015, Whatcom County is required to prepare a Fourteen-Year Ferry Capital Program each year; and

WHEREAS, the Road Priority Array and the Annual Bridge Report were made available to the legislative authority during the preparation of this program; and

WHEREAS, following approval of the Six-Year Transportation Improvement Program, the law requires an annual review of the work accomplished under the program and a determination of current transportation needs; and

WHEREAS, based upon the findings of the annual review, and after a public hearing, a Six-Year Transportation Improvement Program shall be approved; and

WHEREAS, pursuant to RCW 36.81.121, the Six-Year Transportation Improvement Program and Fourteen-Year Ferry Capital Program must be consistent with the County comprehensive plan pursuant to RCW 36.70A; and

WHEREAS, the Six-Year Transportation Improvement Program attached hereto as Exhibit "A" has been reviewed and determined to be consistent with the County's comprehensive plan; and

WHEREAS, the Fourteen-Year Ferry Capital Program attached hereto as Exhibit "B" has been reviewed and determined to be consistent with the County's comprehensive plan;

NOW, THEREFORE, BE IT RESOLVED by the Whatcom County Council as follows:

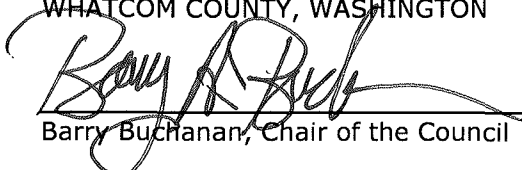
1. That the Whatcom County Six-Year Transportation Improvement Program for the years 2025 through 2030, which is attached hereto as Exhibit "A", including the capital elements of the first six-years of the Fourteen-Year Ferry Capital Program, which is attached hereto as Exhibit "B", is hereby approved.
2. That the County Engineer is directed to file a copy of the same with the County Road Administration Board and the State Secretary of Transportation.

APPROVED this 24th day of September, 2024.

ATTEST:


Cathy Halka, Clerk of the Council

WHATCOM COUNTY COUNCIL
WHATCOM COUNTY, WASHINGTON


Barry Buchanan, Chair of the Council

APPROVED AS TO FORM:

Approved by Chris Quinn/9.12.2024/LB

Christopher Quinn, Chief Civil Deputy Prosecuting Attorney

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[illegible]

PROJECT IDENTIFICATION 1. Project Name 2. Bridge Number 3. Street/Highway Name or Number 4. Replacing MP or Road/Drainage MP or Road	IMPROVEMENT TYPE(S)	PROJECT COSTS IN THOUSANDS OF DOLLARS										EXPENDITURE SCHEDULE										GENERAL FUND ONLY MONTH/ YEAR DATE COMPLETION																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																			
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FUND CLASS	IMPROVEMENT TYPE(S)	STATUS	TOTAL LENGTH (mi.)	PROJECT PHASE	FUNDING SOURCE INFORMATION					EXPENDITURE SCHEDULE										FEDERALLY FUNDED PROJECT ONLY				
					PROJECT ORIGINATOR	PROJECT NUMBER	FEDERAL AID TYPE	FUNDING SOURCE INFORMATION			TOTAL	YEAR 1 2025	YEAR 2 2026	YEAR 3 2027	YEAR 4th Trm 2028	YEAR 5 2029	YEAR 6 2030	LOCAL	TOTAL 2025-2030	GRANT 2025-2030	LOCAL 2025-2030	ENHANCING MEANS TYPE	MONTHLY / YEAR	
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EXHIBIT "B"



Photo by Dan Ohms

WHATCOM COUNTY
2025-2038 FUR EEN-YEAR
FERRY CAPITAL PROGRAM

Overview

The Fourteen-Year Ferry Capital Improvement Plan (the “Plan”) is a general guide for the effective, efficient, and continuing operation of the Whatcom County ferry system. The Plan was prepared with the assistance and advice of the County Engineer and supports the Public Works Ferry and Engineering Divisions in long-range capital project planning for the replacement and improvement of the Whatcom County ferry transportation system.

Whatcom County has evaluated major elements of its ferry system, providing specific data on its estimated current value, replacement costs, and amortization periods. The county identifies future capital needs and investments and reviews this report annually to adapt to changing fiscal and operational conditions and circumstances. Strict adherence is not expected.

The Whatcom County Council has the authority to determine, prioritize, and authorize expenditures on capital improvement projects. They collaborate with the Public Works Department and the County Engineer to incorporate their recommendations. The capital projects listed in the Plan are the result of determinations from the Public Works Engineering division, Maintenance division, the County Council’s ferry advisory committee, regulators, governmental agencies, residents, and citizen groups.

In order to comply with state and federal rules and laws and maintain eligibility for grant funding, capital improvement projects must be listed and updated annually in the county’s Six-Year Transportation Improvement Plan and on a Fourteen-Year Ferry Capital Facilities Plan.

GOVERNING LAWS AND CODES

The Revised Code of Washington (“RCW”) and the Washington Administrative Code (“WAC”) contain laws that apply to the Four-Year Ferry Capital Improvement Plan and the Six-Year Transportation Improvement Plan. The following are the laws that apply:

1. (RCW) 36.54.015 Ferries—Fourteen-year long range improvement plan—Capital facilities.

The legislative authority of the county in operating ferries shall prepare, with advice and assistance of the county engineer, a four-year long range capital improvement plan for all major elements of the ferry system. Such plans shall include a listing of the major assets of the system, its status, its status and development, and its amortization period.

2. RCW 36.81 1 1 Perpetual advanced six-year plans for coordinated transportation program, expenditures—Nonmotorized transportation—Railroad right-of-way.

(1) A county may adopt a budget, the legislative authority of a county, after a resolution or public hearing, shall prepare and adopt a program for six-year transportation projects. It is the duty of a county to prepare a plan for 35 63 or 36 70 RCW to the legislative authority of a county to be reviewed from its report, or after 36.70A RCW to prepare a budget with the legislative authority of a county.

The program shall include proposed road and bridge construction work and transportation facilities and proposed development and other transportation facilities. The program shall also include proposed expenditures for ferries, dock and other facilities. The program shall also include a work and budget for the program and the facilities to be constructed.

36.70 07 () orot rappi ab a statpro ot o otoriz dtra sit. opi soft pro ra s a b fi dwit t o tyroadad i istratio boarda dwit t stat s r taryoftra sportatio ot or t a t irty daysaft ritsadoptio byt isativ a t ority.T p rpos oft iss tio isto ass r t at a o tys a p r p t a y av avaiab adva dpa s ooki tot f t r for ot ss t a sixy arsasa id i arryi o ta oordi at dtra sportatio pro ra .T pro ra ayata y ti b r vis d bya ajority of t isativ a t orityb to yaft rap bi ari t r o .

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4 WA 13 -400-040 S x- ar transportation program an f rr s st m fo rt n- ar plan s b

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Table 1: Ferry Syst m Curr nt and R pl c m V u s: This table meets h a r quir m n , by nclud g h c rr n v , r p co and a or z p rod f h v and fac .Th c rr n va of h M/VW C is the insured valu ,th clo approx m n ft w . T faci ti 'c t va i b k va , ig c t d p ciati p d p ciat d imp v m t .

Table 3. Projected Expenditures This Fiscal Year on the Projected Federal Budget for the Fiscal Year 2000. The table shows the projected expenditures for the fiscal year 2000, which is the first year of the new budget. The table is divided into two main sections: "Expenditures for the Fiscal Year 2000" and "Expenditures for the Fiscal Year 2001". The "Expenditures for the Fiscal Year 2000" section is further divided into "Expenditures for the Fiscal Year 2000" and "Expenditures for the Fiscal Year 2001". The "Expenditures for the Fiscal Year 2000" section is further divided into "Expenditures for the Fiscal Year 2000" and "Expenditures for the Fiscal Year 2001". The "Expenditures for the Fiscal Year 2000" section is further divided into "Expenditures for the Fiscal Year 2000" and "Expenditures for the Fiscal Year 2001".

Table 1

FERRY SYSTEM CURRENT AND PLACEMENT VALUES - 2024**VESSEL**

Current Statistics		M/V Whatcom Chief
LENGTH (f)		94
BEAM (f)		44
DISPLACEMENT (tons)		78
YEAR BUILT		1962
CAPACITY--Passengers		100
CAPACITY--Cars		20
CURRENT VALUE - 2024		\$8 ,
ESTIMATED CURRENT VALUE - 2024		

\$840,000**Replacement Statistics for 34 car electric b**

YEAR	202
LENGTH (f)	18
BEAM (f)	5
DISPLACEMENT (tons)	100
CAPACITY--Passengers	150
CAPACITY--Cars	3
ESTIMATED REPLACEMENT VALUE ⁽¹⁾	\$3 ,700,000
OVERALL ESTIMATED REPLACEMENT VALUE	

\$3 ,700,000**FACILITIES**

LOCATION	YEAR BUILT OR REBUILT	AMORTIZ PERIOD END	SCHEDULED REPLACEMENT / F YEAR	CURRENT BOOK VALUE ⁽⁴⁾	ESTIMATED REPLACEMENT COST ⁽²⁾
Lumm Island Terminal					
Transfer Spaced Dock	9				
Dolphin/Walkway					6
Upland Facilities	178	2018	202	\$35,700	\$, 00,000
Subtotal - Lumm Island Terminal⁽²⁾				\$2,830, 01	\$25, 00,000
Gooseberry Point Terminal					
Transfer Spaced Dock	187	2027	202 -20	\$55 ,0 5	\$28, 00,000
Dolphin's Wharf ⁽³⁾	2013, 201	2053, 205	202 -20	\$1,25 , 20	\$3,700,000
Upland Facilities				\$28,01	\$11,700,000
Subtotal - Gooseberry Point Terminal⁽²⁾				\$1, 2 00	\$ 00 000
Design Technical and Management Support					\$13,800,000
Regulatory					\$1,700,000
OVERALL VALUE				\$ 672 5	5 6
TOTAL VESSEL & FACILITIES VALUE				\$5,512,305	\$120,300,000

NOTES:

⁽¹⁾ Calculated 7/3/4 expected capacity for Ferry Replacement System Method. Calculated the value they expected.

⁽²⁾ P 2018 LOS Alternative Analysis by KPFFC (Calculated based on 3% per year depreciation 2024 replacement of the fleet, the fleet is expected to be replaced.)

⁽³⁾ Required equipment. Appended to the list of items to be replaced for the new facility.

⁽⁴⁾ Reported from 2023 year end using a 20-year life for improvements and the depreciation (current depreciation volume)

Table 2

L Is F y14-Y Cap P g							
A \$ in ' R 5- 31							
Category	2025	2026	2027	2028	2029	2030	2031
Fares (no growth in ride ship included)	\$ 1,662	\$ 1,745	\$ 1,332	\$ 1,924	\$ 2,020	\$ 2,121	\$ 2,227
CPI Suppl m nt to fa s (ab v p vi us y r t s)	83	87	92	96	101	106	111
(M m 55% of Adjus T l Op ing Ex ns s) (1)	1,745	1,832	1,424	,0 0	, ,	, 7	,338
MVFT Sub y & F rr D f c R .	36	36	37	38	395	407	419
C un Ro F O r t g Subsidy	1,962	2,058	2,154	2,254	2,360	2,34	2,4 3
Other Misc Fund ng		1	17	18	19	19	2
Ferry R plac m nt F	15	15	15	15	15	15	15
CRAB Cap al Ferry F g	5	5	5	5	5	5	5
Fe eral a e G	-	-	5,	2 ,	-	-	-
S a e Mov Ahea W o F	1,237	1,237	1,237				
Fe eral Ferry B a P m F g	825	8	9 9	3			
T eve e	,79	7, 2	11,7 3	25,3 1	5,545	5, 49	5,89
T al Ex ()		5,78	17, 11	5 ,74	1 , 93	5,453	, 1
Net Funded (Unfu d d) C rr t F i g Sources (3)	117	1,234	(5,848)	(25 86	(10 9	196	(725
Cum lative N t F nd d (Unf d d - C rr F i g So rc s	117	1 51	(97	(29 882	(0 1	(0 2 5	(0 961
Bond/ Other fundi g source (4)			30,000				
Fa increases need d to m t 55% Adjus To al Op r g Exp	321	419	444	47	500	530	56
N Fu (U f) n e h y h c l b i e	438	,6	24,59	(27,258)	(2,392)	(, 7)	(2,507)
Cumulative Net Fund d (Unfu ded) (5)	438	2,091	26,687	(570	(12,962	(14, 9	(1 ,08

L mmil an F y14-Y a Capita P g am							
A \$ in ' R n 3 - 3							
Cat gory	2 3	33	34	3	36	3	38
F e (n g whin i e i in e)	\$ 2,339	\$ 2,45	\$ 2,578	\$ 2,707	\$ 2,843	\$ 2,985	\$ 3, 34
CPI S m f e (b v e vi ye e)	7	23	29	35	42	49	57
(M 55% f A j T O C ()	2,45	2,579	2,707	2,842	2,985	3, 34	3,29
MV S b i y & Fe y D R .		444	458	472	48	500	5 5
C n y R F n O e ing S b i y	2,58	2,7 5	2,85	2,994	3, 44	3,32	3,492
O e Mi F n ing	2	23	24	25	2	27	29
Fe y Re e en F n	50	50	50	50	50	50	50
CRAB C i Fe y F n ing	500	500	500	500	500	500	500
T Reven e	, 45	,4	, 90	,983	7,29	7, 37	7,977
T Ex (2)	9,0 2	,3 3	, 28	,9 0	7,308	7, 73	8,057
N t F n (Unf n C rr F n ing So rc s (3)	(1 917	9	61	3	(17	(36	(
C m l v N t F n (Unf n - C nt F n ing So c s		(53 779	(53 71	(53 695	(53 71	(53 74	(53
F e i n e e n e e e e 55% A j e T O e ing E e n e	595	30	7	70	747	790	83
Ne F n e (Unf n e) n e y e i b n i e	(4, 5)	(, 5)	(, 5)	(, 4)	(, 3)	(,589)	(,587)
C m ati N t F n (Unf n	(31 751	(33 366	(34 9 1	(36 595	(3	(39 797	(41 3 4

N e : F e even e i e n e n i e i (n g w e i n e) n e n e w i C P l i n e e e y e . l e n e e e n e f e e e n e e q e e e 55% e q i e b y W 0.34

N e 2: A S w n O n T b e 3, i n i n g i e e n i e .

N e 3: N e F e y g f n i n g i n g e n e v e n e e

N e 4: B f \$30 4.5% w i 20 y e y b k A n i b e n v e f e b .

N e 5: T i n e e n e i i n f e' n e e i e v e e 55% f e b g e f i n W C C 0.34.

N e : T i i e i v e f e y g n e f n f n e f e y e i b n w i e v e i .

Table 3

Lummi Island Ferry 14-Year Capital Program All in 000's Table 2 Expenditures 2025-2031 Page 1							
Cat g y	5	6	7		9	3	31
O Ex							
V Op ati n							
P		,794	,884	,978	2,077	2, 8	2,290
F e & O e ingS ie	, 57	,290	,357	,43	,5 3	, 00	, 95
In n e	79	8	90	95	99	04	0
O e O e ingE en e	207	2 7	228	238	248	259	2 9
T Ve e O e i n	3, 02	3,387	3,559	3,742	3,937	4, 44	4,3 4
Oth Op ati n							
A ini i n	572	0	29	58	8	7 5	744
P kingL							
L il n	2	3	3	4	4	5	
G P.	8	8	9	9	0	0	0
S gingA e							
L il n	27	28	30	3	32	34	35
G ebe yP.	9	9	0	0			2
D k							
L il n	34	3	37	39	4	43	44
G ebe yP.	385	404	424	443	4 2	48	50
T Op ating Ex	4 149	4 4 6	4 711	4 946	5 193	5 453	5 7 6
Capita E p n it							
Re e en fW C ief(F)	730	450	,500	27,500	,500	-	-
Te in M ifi i n (F)	750	300	5,500	,500	3,000		
U n l ve en (F)	350	50	550	,800	,400		
E e ifi i n(F)	550	350	350	-	-		890
Re i n fG ebe yTe in (F2)	50	50	-	-	-	-	-
Te in H Sy e Re e en (F3)	00						
T ta Capita P g am C t	53	13	1 9	45	1 9	-	9
T ta C t	6 679	5 7 6	17 611	5 746	16 93	5 453	6 616
Hy ei Deb Se vi e				2,343	2,343	2,343	2,343
H h T ta C t w D b S i	6 679	5 7 6	17 611	53 9	1 436	7 796	959
N e :Deb Se vi ew e f 2028 n bey n g i n ye been ee ine w f n ing e ni wi be e .T i e y en i b e n \$30 b n 4.5%f 20ye .							

Table 3 (continued)

Lummi Island Ferry 14-Year Capital Program							
A in ' Tab E p n it		3 - 3 Pag					
Cat g y	3	33	34	35	36	37	3
Op ating E p n							
V Op ati n							
Pe nne	2,404	2,524	2, 50	2,783	2,922	3,0 8	3,222
F e & O e ing S ie	,80	,9	2,034	2,	2,30	2,453	2,
In n e	5	2	27	33	40	47	54
O e O e ing E en e	279	290	300	3	32	33	342
T Ve e O e i n	4,599	4,84	5,	5,388	5, 84	5,999	,329
Ot Op ati n							
A ini i n	772	80	829	858	887	9 5	944
P king L							
L il n		7	7	8	9	9	20
G ebe y P .			2	2	2	3	3
S ging A e							
L il n	3	38	39	4	42	43	45
G ebe y P .	2	3	3	4	4	4	5
D k							
L il n	4	48	49	5	53	54	5
G ebe y P .	520	539	558	578	597		35
T ta Op ating E p n	6 1	6 313	6 6	6 96	7 3	7 673	57
Capita E p n it							
Re e en fW C ief (F)	-	-	-	-	-	-	-
Te in M ifi i n (F)	-	-	-	-	-	-	-
U n l ve en (F)	-	-	-	-	-	-	-
E e ifi i n (F)	3,050	-	-	-	-	-	-
Re i n fG ebe y Te in (F2)	-	-	-	-	-	-	-
Te in Hy i Sy e Re e en (F3)	-	-	-	-	-	-	-
T ta Capita P g am C t	13 5	-	-	-	-	-	-
T ta C t	19 6	6 313	6 6	6 96	7 3	7 673	57
Hy ei Deb Se vi e	2,343	2,343	2,343	2,343	2,343	2,343	2,343
Hyp t ti a T ta C t wit D b S i	14 5	656	971	93 3	9 651	1 16	1 4
N e : Deb Se vi ew e f 2028 n bey n g i n ye been ee ine w f n ing e ni wi be e .T i e y en i b e n \$30 b n 4.5%f 20 ye .							

Lummi Island Ferry System Modernization & Preservation Project (F1)

CRP # 919008 (Project Based Budget 399100)

Construction Funding Year(s):

2027, 2028 and 2029

Project Narrative:

This project includes replacement of the Whatcom Chief with a 34 car vessel, modifications of the existing ferry terminals to accommodate the new vessel, upland improvements and electrification work. This work will be accomplished as outlined in the Lummi Island Ferry Service Level of Service Action Plan approved by the Whatcom County Council via Resolution 2018-026. This project is listed #F1 on the 2025-2030 Six Year Transportation Improvement Program.

Project Status:

Design, real estate and environmental permitting work is underway for the new vessel and terminal modifications. In 2022 Whatcom County received \$25 million in federal funds via the RAISE grant program, \$5.3 million in state funds via the Move Ahead Washington (MAW) capital projects program. In 2023, through the County Ferry Capital Improvement Program (CFCIP) administered by the County Road Administration Board (CRAB), the Washington State Legislation approved an annual commitment of \$500,000 over the next twenty years for a total of \$10 million in state funds for this project.

Total Estimated Project Cost: \$87,395,000

Expenditures to Date: \$2,150,000

Funding Sources:

Federal	\$ 25,000,000 (RAISE)
State	\$ 15,300 000 (CFCIP & MAW)
Other (TBD)	\$ 47 9

Environmental Permitting	NEP (federal H Shorelin s mit CO S ct on 4 4 DO S c 4 1 ca p m s
Right-of-Way Acquisition (Estimate)	N R qu d
County Forces (Estimate)	N/

M/V Whatcom Chief



Relocation of Gooseberry Terminal (F2)

CRP # 919009

Construction Funding Year(s): TBD

Project Narrative:

This project involves relocating the Gooseberry Point Ferry Terminal. This work will be accomplished as outlined in the Lummi Island Ferry Service Level of Service Action Plan approved by the Whatcom County Council via Resolution 2018-026. This project is listed #F2 on the 2025-2030 Six Year Transportation Improvement Program.

Project Status:

Early action items will likely include an EIS and real estate work.

Total Estimated Project Cost: TBD

Expenditures to Date: \$ 0

Funding Sources:

Federal	\$
State	\$
Local	\$1

Environmental Permitting TBD

Right-of-Way Acquisition (Estimate) TB

County Forces (Estimate) TB



Terminal Hydraulic System Replacement CRP # TBD
--

Construction Funding Year(s):	TBD
--------------------------------------	------------

Project Narrative:

This project is located at the Whatcom County ferry terminals in Section 3, T37N, R01E. This project will include replacing the existing, aging hydraulic systems that operate the live load hanger pins and aprons at both ferry terminals. This project is listed #F3 on the 2025-2030 Six Year Transportation Improvement Program.

Project Status:

Design and permitting work to begin in 2025.

Total Estimated Project Cost:	TBD
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Expenditures to Date:	\$ 0
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Funding Sources:

Federal	\$
State	\$
Local	\$1

Environmental Permitting	TB
Right-of-Way Acquisition (Estimate)	N R qu
County Forces (Estimate)	TB

