

## Whatcom County Budget Report – February 2026

### Introduction

This past week the Senate and House released their proposed supplemental budgets for 2025-27. The supplemental budgets amend and update the 2025-27 biennium budgets, as well as the projected 2027-29 biennium budgets. Coming into this legislative session, the state was facing an estimated \$2.3 billion dollar deficit, but the Economic and Revenue Forecast Council provided good news with their [latest revenue outlook](#) released in February that showed an increase of \$827 million over the prior forecast. The proposed budgets will still need to close the remaining gap as the state is Constitutionally required to pass a balanced budget. This document highlights elements of the six budget proposals, but it is not a comprehensive list. If there is proposal not listed in this report feel free to contact us and we can review it for you. Additionally, the budgets are currently working their way through the legislative process and have already been amended, and this report may not reflect the most recent changes to the budget proposals.

### Supplemental Operating Budget

The Senate proposal, [SB 5998](#), estimates an overall budget of \$79.3 billion and the House proposal, [HB 2289](#), has an estimated budget of \$77.9 billion. For the Senate these are increases of \$1.5 billion in NGF-O spending for the 2025-27 biennium and \$1.6 billion in the 2027-29 biennium. The House proposal estimates a net increase of \$1.7 billion NGF-O funds for 2025-27. Appropriations in both proposals are based off mandatory spending, as well as increases in revenue and various savings from budget cuts and transfers.

### Revenue increases

Revenue raised in both proposals comes from several sources. In the Senate's four-year outlook proposal there is an estimated \$2.3 billion raised from the tax on millionaires, \$300 million from removing tax breaks on data centers, and another \$30 million from other sources. The House's four-year outlook estimates \$2 billion raised from the proposed tax on millionaires, and \$200 million from removing data center tax breaks.

## **Notable expenditures**

The largest increase in new spending in the budgets comes from lawsuit payouts. The Senate has budgeted \$1 billion to cover these costs, which is an increase of \$500 million. The House has a proposed budget of \$1.3 billion for these payouts. Other significant cost drivers are \$190 million in the Senate budget to cover costs caused by the loss of funding with the passage of Federal House Resolution 1.

## **Significant cuts and transfers**

Because of the budget deficit both proposals use the Budget Stabilization Account, also known as the rainy-day fund. The Senate is looking at using \$750 million of the reserve funding, while the House is proposing to use \$880 million, the number proposed in Governor Ferguson's budget proposal back in December.

Both budgets also make significant cuts to the Working Connections Child Care (WCCC) program, which helps eligible lower-income families pay for childcare. The Senate cuts WCCC funding by around \$680 million, while the House's cuts are around \$500 million over four years. This is one of the more contentious cuts in any of the budget proposals.

The Public Works Assistance Account (PWAA) is also facing a significant cut. In the House proposal \$75 million is transferred out of the account, while the Senate makes a staggering \$375 million transfer out of the PWAA but backfills the account with \$340 million in bond revenue.

The House budget also proposes a 3 percent across-the-board cut to state agencies that have a minimum of 100 full-time employees.

## **Other budget items of note**

Below are other projects found in the operating budgets that we wanted to highlight for you.

***BECCA/Early Intervention Program:*** The Becca program has been budgeted \$3 million in the House budget and \$2 million in the Senate's version. Both proposals only provide this funding for 2027 and no additional funding for 2026 and both

versions have restrictions and conditions on what the funding can be used for. The proposed funding is a reduction from the base funding for this program, which would need \$1.25 million in 2026 and \$ million above base level in 2027.

***Derelict Vessel Account Shift:*** The House budget moves \$2.5 million out of the Derelict Vessel Account but the Senate version does not appear to have a similar transfer. In both cases this is an improvement over the Governor's proposed \$5 million reduction.

***Disaster Response and Recovery:*** Both budget proposals remove expenditure authority for the Military Department left over from the Covid crisis. This is combined with the addition of approximately \$21 million in expenditure authority in anticipation of the State receiving funding from the Federal Emergency Management Authority consistent with Governor Ferguson's flood disaster request.

***Estate tax changes:*** [Senate Bill 6347](#), which has already passed out of the Senate, would lower the maximum estate tax rate from 35 percent to 20 percent. This bill undoes legislation from the 2025 session that raised the estate tax. This results in the loss of \$44.8 million for fiscal year 2027, and \$191.1 million for fiscal year 2028.

***Growth Management Act Implementation Grants:*** Both proposals cut GMA implementation grants for cities and counties by \$2.9 million. This is the complete elimination of the grant program for the remainder of the biennium.

***Juvenile Rehabilitation:*** The House adds \$2 million for 2025-27 biennium to the Juvenile Block Grant for the Department of Community Youth and Families. The Senate proposes adding \$3.2 million for the same period for additional county beds.

***Local Government Climate Planning:*** The House budget cuts \$8.3 million from local government climate planning, a 50 percent reduction.

**Permanent Supporting Housing/CoC:** Both the House and the Senate proposals budgeted \$15 million to the Permanent Supporting Housing/Continuum of Care Program. This is a backfill for reductions at the federal level.

**Working Families Tax Credit:** \$330 million is shifted from the Climate Commitment Act account to the Working Families Tax Credit in the House budget proposal.

**WRRCLA:** The House budget transfers \$3 million from the Waste Reduction/Recycling/Litter Control account into the General Fund but the Senate does not make the same transfer.

**Other program reductions/eliminations:** The House proposal cuts the Group B Water System Technology Assistance program, totaling \$416,000, and the Local Government Salmon Recovery Program, totaling \$2 million.

## **Supplemental Capital Budget**

House proposal, [HB 2295](#), increases the 2025-27 biennial capital budget by \$910 million, and the Senate proposal, [SB 6003](#), comes in at \$723 million. These funds are made up of debt limit bond capacity, Climate Commitment Act accounts, and other cash accounts. Unlike the other two budgets, the capital budget was not facing a deficit going into the 2026 Legislative Session.

### **Budget items of note**

Below is a list of projects from the capital budget proposals that we wanted to highlight for you.

**Commerce:** The Senate and House proposals differ significantly when it comes to local infrastructure and local & community projects. The Senate dedicates \$75 million to local infrastructure compared to the House's \$7.2 million; and the Senate has \$42.4 million for local & community projects compared to \$15 million in the House.

**Housing and Homelessness:** Both proposals dedicate a significant amount of money to housing and homelessness. The Senate version makes \$150 million investments in housing and homelessness with \$128 million going to the Housing Trust Fund. The House budgets even more with \$221.5 million going to housing and homelessness, \$164 million of which goes to the Housing Trust Fund.

**Human Services:** The House and Senate dedicate nearly the same amount of money towards human services, \$69.8 million for the Senate and \$69.5 million for the House. With both chambers budgeting \$602,000 to the Criminal Justice Training Commission. The proposals differ when it comes to funding juvenile rehabilitation, with the Senate funds coming in at \$6.5 million and the House at \$12.3 million.

## **Supplemental Transportation Budget**

Coming into the 2026 session, the Transportation budget was also facing a budget deficit, with each of the three economic forecasts since last year showing declining revenues caused by declining gas tax revenue and the rising cost of materials and maintenance.

The House's transportation budget, [HB 2306](#), increases the 2025-27 budget by \$1.06 billion and the Senate's bill, [SB 6005](#), increases the budget by \$1.5 billion for the 2025-27 biennium. These are both increases from the \$15.5 billion budget that was passed last year. The biggest difference between the two proposals is the Senate version also requires the passage of a bonding bill, [SB 6225](#), while the House's budget does not require additional bonding.

### **Budget items of note**

Below is a list of projects from the transportation budget proposals that we wanted to highlight for you.

**Ferry Projects:** The Washington State Ferries see additional funding for various projects in both proposals. The House adds \$135.9 million to the 2025-27 biennial budget for vessel construction and to avoid service interruption and reduced service

levels for the fleet. The budget also includes money for a Joint Transportation Committee work group to develop a long-range vessel and asset management plan to examine vessel procurement options and evaluate financial options for terminal improvements, vessel procurement, and ferry asset preservation. The House version also includes \$500,000 to conduct a feasibility study on a state-run dockyard, and \$2 million for a dedicated casualty response team for emergency vessel issues.

The Senate proposed budget increases spending for ferry system preservation by \$100 million over the next six years, covering similar expected costs as the House proposal. The Senate version also assumes a pause on converting additional diesel vessels to hybrid diesel-electric propulsion until after the first new Olympic class hybrid diesel-electric ferry is delivered in 2030. The Senate version also includes \$500,000 for the state-run dockyard feasibility study.

**Washington State Patrol:** The Senate restores \$2.7 million in funding to help cover a part of the vacancy savings taken in the original 2025-27 budget. While the House doesn't restore this part of funding, it does include an additional \$1 million provided to support video coordination and processes for discovery and public disclosure requests, as well as \$7.6 million to support, replace, and upgrade the Land Mobile Radio network and the statewide Wide Area Network.

**WSDOT Highway Maintenance Program:** The Senate increases the funding for the WSDOT Highway Maintenance Program by \$41 million, this will mean a total budget for the biennium of \$697 million. The supplemental budget proposed in the House also increases the funds to the program by \$35 million and brings their overall budget for the program to \$691 million.

**WSDOT Local Programs Capital Budget:** The House budget has an \$83.8 million reduction to Move Ahead WA and Connecting WA accounts, whereas the Senate has a \$37.3 million reduction for those accounts. Both proposals assume delays in the timing of the delivery of project and grant activities, and assumes this will better align the timing of resource availability with the expected expenditures and provide budget stability.

## Whatcom County budget items

Earlier this week Josh sent an email to you related to the items that you have been advocating for this session. Please reach out if you have any questions or would like further information about the status of these items in the budget proposals.

***Court Capacity for Adjudication:*** Both the House and Senate provide resources for the Superior Court to fulfill its adjudication obligations at \$2.1 million. *Operating Budget.*

***Crisis Center proviso:*** The House capital budget includes the language requested by the county to ensure the scope of the project matches the proviso language. The Senate budget does not. *Capital Budget.*

***Flood Response:*** Funding for flood response is provided in both budgets. The House provides \$9 million in grants, and the Senate budget provides \$13 million. Please see the “Flooding related budget item” section for additional funding resources. *Capital Budget.*

***Ferry zero-fare:*** The House provides \$364,000 to Whatcom from the Carbon Emissions Reduction Account for zero-fare policies for youth riding ferries. *Transportation Budget.*

## Flooding related budget items

Funding for items related to the December storms and flooding are covered in the various budget proposals. Since those items are found in every budget we have placed those relevant items into this section for your convenience.

### Operating Budget

The disaster response and recovery in the operating budgets includes providing federal expenditure authority and state match funding to support continued response and

recovery. It includes efforts to open funding from Presidentially Declared Disasters, including the COVID-19 pandemic; Pre-Disaster Mitigation and Flood Mitigation grants; and Fire Management Assistance grants. (Disaster Response Account-State; Disaster Response Account-Federal). This will provide \$21.3 million to address flood damage.

## **Capital Budget**

### **House**

\$9 million through Department of Commerce for grants to local governments in Whatcom County. Section 1028.

### **Senate**

\$5 million through the Department of Commerce for low-income home rehabilitation projects in any flood impacted areas of the state. Section 1011.

\$25 million through the Department of Commerce from the Natural Climate Solutions Account for a new category called Flood Response: Infrastructure. Specific projects are designated:

- \$140,000 Bridge 33 Rehabilitation. Section 1020.
- \$464,000 Burpee Hill Road Landslide Recovery. Section 1020.
- \$1.545 million Carlisle Lake Dam Safety Improvement. Section 1020.
- \$7.5 million City of Pacific Infrastructure Replacement and FEMA Match. Section 1020.
- \$2 million Green River Signature Pointe Levee. Section 1020.
- \$13 million Nooksack Integrated Floodplain. Section 1020.
- \$258,000 PCLS Parkland Library Flood Mitigation. Section 1020.
- \$200,000 Samish River Levees. Section 1020.

## **Transportation Budget**

### **House**

\$3 million for County Road Administration Board emergency loans to counties and cities who experienced flooding in December 2025. Legislative intent to revisit the amounts appropriated for the 2027 session. Section 202(3) & Section 702.

### **Senate**

\$2 million to the Military Department to aid owners of recreational vehicles damaged or destroyed by the December 2025 flood event. Section 106.

\$30 million through the County Road Administration Board for financial assistance to county infrastructure that was damaged from the flood. The funding is described as a temporary loan program to bridge counties until federal reimbursement is received. Counties must pay back a loan after receiving federal reimbursement. Section 301.

\$15 million in loans through the Transportation Improvement Board for city infrastructure in the same manner as the county program. Section 302.

\$3.945 million through the Military Department for grants to counties to address the removal debris in rivers and other waterways related to the flood event. Section 1034.

## **Appendix**

### **Additional resources**

House Budget documents:

[Operating Budget documents](#)

[Capital Budget documents](#)

[Transportation Budget documents](#)

Senate Budget documents:

[Operating Budget documents](#)

[Capital Budget documents](#)

[Transportation Budget documents](#)

[Governor's budget proposal](#)

[Washington State Fiscal Information](#)

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**Capital Budget -- 2026 Supplemental  
House Chair & Ranking (02/23/2026)**

**Total Budgeted Funds (TOT-B)**

**Includes Alternative Finance Projects**

**Supplemental Changes Only**

(Dollars in Thousands)

	<b>New Appropriations</b>
<b>Total Whatcom County</b>	<b>8,405</b>
<b><i>Department of Commerce</i></b>	
<b>2025-27 Housing Trust Fund #</b>	
Thornton Village Ferndale	4,000
<b>2027 Local and Community Projects #</b>	
Blaine Downtown Parklet Improvements Project	392
Engedi Refuge Counseling Center Expansion	103
<b>Local Infrastructure #</b>	
City of Lynden Wastewater Treatment Plant Renovation	515
<b>Regional Needs #</b>	
Permanent Homeless Day Shelter in Bellingham	1,030
Setting Sun Circle	515
<b><i>Recreation and Conservation Office</i></b>	
<b>2025-27 Brian Abbott Fish Barrier Removal Board #</b>	
Little Skookum Inlet Tributaries Fish Passage	0
<b>2025-27 Estuary and Salmon Restoration Program #</b>	
California Creek Estuary East	0
<b>2025-27 Washington Wildlife Recreation Program #</b>	
FL Canyon Creek Forest	0
FL Maple Falls Forest	0
RP Kelsey Addition	0
<b><i>Western Washington University</i></b>	
Academic Facilities Renewal - Phase I - V	0

**Capital Budget -- 2026 Supplemental  
House Chair & Ranking (02/23/2026)**

**Total Budgeted Funds (TOT-B)**

**Includes Alternative Finance Projects**

**Supplemental Changes Only**

(Dollars in Thousands)

	<b>New Appropriations</b>
<b>Total Whatcom County</b>	<b>8,405</b>
Minor Works Preservation and Program	0
Minor Works Preservation and Program (Supplemental)	1,350
Preventative Facility Maintenance and Building System Repairs	500

\* Project funded through alternative financing.

\$ Reflects funding for entire project, however funds will be spent in multiple locations. The amounts listed are not specific to a single location.

# For those projects with sub-project detail, only those components associated with the specified location are displayed.

% Amounts associated with Minor Works projects for this location are preliminary and actual spending may vary due to changes in scope and costs.

**Capital Budget -- 2026 Supplemental  
Senate Chair & Ranking (02/23/2026)**

**Total Budgeted Funds (TOT-B)**

Includes Alternative Finance Projects

**Supplemental Changes Only**

(Dollars in Thousands)

	<b>New Appropriations</b>
<b>Total Whatcom County</b>	<b>25,750</b>
<b><i>Department of Commerce</i></b>	
<b>2025-27 Housing Trust Fund #</b>	
Thornton Village Ferndale	8,000
<b>Flood Response: Infrastructure #</b>	
Nooksack Integrated Floodplain	13,050
Samish River Levees	200
<b><i>Recreation and Conservation Office</i></b>	
<b>2025-27 Brian Abbott Fish Barrier Removal Board #</b>	
Little Skookum Inlet Tributaries Fish Passage	0
<b>2025-27 Estuary and Salmon Restoration Program #</b>	
California Creek Estuary East	0
<b>2025-27 Washington Wildlife Recreation Program #</b>	
FL Canyon Creek Forest	0
FL Maple Falls Forest	0
RP Kelsey Addition	0
<b><i>Western Washington University</i></b>	
Academic Facilities Renewal - Phase I - V	0
Minor Works Preservation and Program	4,000
Preventative Facility Maintenance and Building System Repairs	500

**Capital Budget -- 2026 Supplemental  
Senate Chair & Ranking (02/23/2026)**

**Total Budgeted Funds (TOT-B)**

**Includes Alternative Finance Projects**

**Supplemental Changes Only**

(Dollars in Thousands)

\* Project funded through alternative financing.

\$ Reflects funding for entire project, however funds will be spent in multiple locations. The amounts listed are not specific to a single location.

# For those projects with sub-project detail, only those components associated with the specified location are displayed.

% Amounts associated with Minor Works projects for this location are preliminary and actual spending may vary due to changes in scope and costs.

**2025-27 Biennium -- 2026 Supplemental  
House Chair & Ranking (02/23/2026)  
Department of Transportation**

(Dollars in Thousands)

Project		Leg Dist	Prior	2025-27	2027-29	2029-31	Future	Total
<b>Whatcom County</b>			<b>30,348</b>	<b>52,514</b>	<b>5,742</b>	<b>0</b>	<b>60,781</b>	<b>149,385</b>
<b>Projects only in Whatcom County</b>			<b>16,996</b>	<b>18,502</b>	<b>5,742</b>	<b>0</b>	<b>60,781</b>	<b>102,021</b>
Route			16,996	18,502	5,742	0	60,781	102,021
000	WA-BC Joint Transportation Action Plan - Int'l Mobility & Trade Corridor - 100098U	42	1,076	1,471	5,528	0	400	8,475
000	Whatcom Transit (WTA) Route Maintenance Building & Back-Up Power Supply - BU232503	42	430	1,510	0	0	0	1,940
000	Retrofitting WTA's Fixed Route Fleet with Automatic Passenger Counters - BU232504	42	615	25	0	0	0	640
000	Elevate Slater Road - L1000317	42	2,000	3,000	0	0	11,000	16,000
000	Grade Separation at Bell Road - L1000329	42	172	2,028	0	0	0	2,200
000	Lummi Transit Electric Bus Acquisition - L2021170	42	174	625	0	0	0	799
000	Lummi Transit Fuel Transition - L2021171	42	0	250	0	0	0	250
000	Slater Road Bridge - L2200089	42	0	350	0	0	0	350
000	Lummi Island Ferry System Modernization and Preservation - L4000125	42	2,313	1,675	0	0	1,312	5,300
000	State Route 547 Pedestrian and Bicycle Safety Trail (Kendall Trail) - L4000144	42	25	5,104	0	0	0	5,129
000	Whatcom Transit Purchase Rideshare Vehicles - RS252704	10,21,38,3 9,40,42	0	96	0	0	0	96
000	Lummi Indian Tribes Expansion of Weekend Operations - TT252708	42	0	214	214	0	0	428
000	Lummi Nation Transit Facility - TT252715	42	0	930	0	0	0	930
005	I-5/Northbound On-Ramp at Bakerview - L2000119	42	10,191	724	0	0	0	10,915
539	SR 539/Guide Meridian - L2000118	42	0	0	0	0	48,069	48,069

**2025-27 Biennium -- 2026 Supplemental  
House Chair & Ranking (02/23/2026)  
Department of Transportation**

(Dollars in Thousands)

<b>Project</b>	<b>Leg Dist</b>	<b>Prior</b>	<b>2025-27</b>	<b>2027-29</b>	<b>2029-31</b>	<b>Future</b>	<b>Total</b>
<b>Whatcom County</b>		<b>30,348</b>	<b>52,514</b>	<b>5,742</b>	<b>0</b>	<b>60,781</b>	<b>149,385</b>
000 Potter Street Roundabout and Pedestrian Improvements at Lincoln Street - L1000398	40	0	500	0	0	0	500
<b>Note: Funding for the following project(s) covers multiple locations.</b>		<b>13,352</b>	<b>34,012</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>47,364</b>
Route		13,352	34,012	0	0	0	47,364
000 Whatcom Transportation Authority - Whatcom Smart Trips (WST) - 20230004	40, 42	440	409	0	0	0	849
000 Samish Nation Demand-Response Service - TT252707	10, 40	0	342	0	0	0	342
000 Swinomish Indian Tribal Community Mobility Support Program - TT252711	38, 40, 42	0	305	0	0	0	305
005 I-5/Slater Road Interchange - Improvements - L1000099	40, 42	12,912	32,956	0	0	0	45,868

**2025-27 Biennium -- 2026 Supplemental  
Senate Chair & Ranking (02/23/2026)  
Department of Transportation**

(Dollars in Thousands)

Project	Leg Dist	Prior	2025-27	2027-29	2029-31	Future	Total
<b>Whatcom County</b>		<b>30,348</b>	<b>52,514</b>	<b>9,642</b>	<b>1,512</b>	<b>59,269</b>	<b>153,285</b>
<b>Projects only in Whatcom County</b>		<b>16,996</b>	<b>18,502</b>	<b>9,642</b>	<b>1,512</b>	<b>59,269</b>	<b>105,921</b>
Route		16,996	18,502	9,642	1,512	59,269	105,921
000 WA-BC Joint Transportation Action Plan - Int'l Mobility & Trade Corridor - 100098U	42	1,076	1,471	5,528	200	200	8,475
000 Whatcom Transit (WTA) Route Maintenance Building & Back-Up Power Supply - BU232503	42	430	1,510	0	0	0	1,940
000 Retrofitting WTA's Fixed Route Fleet with Automatic Passenger Counters - BU232504	42	615	25	0	0	0	640
000 Elevate Slater Road - L1000317	42	2,000	3,000	0	0	11,000	16,000
000 Grade Separation at Bell Road - L1000329	42	172	2,028	0	0	0	2,200
000 Lummi Transit Electric Bus Acquisition - L2021170	42	174	625	0	0	0	799
000 Lummi Transit Fuel Transition - L2021171	42	0	250	0	0	0	250
000 Slater Road Bridge - L2200089	42	0	350	0	0	0	350
000 Lummi Island Ferry System Modernization and Preservation - L4000125	42	2,313	1,675	0	1,312	0	5,300
000 State Route 547 Pedestrian and Bicycle Safety Trail (Kendall Trail) - L4000144	42	25	5,104	0	0	0	5,129
000 Whatcom Transit Purchase Rideshare Vehicles - RS252704	10,21,38,3 9,40,42	0	96	0	0	0	96
000 Lummi Indian Tribes Expansion of Weekend Operations - TT252708	42	0	214	214	0	0	428
000 Lummi Nation Transit Facility - TT252715	42	0	930	0	0	0	930
005 I-5/Northbound On-Ramp at Bakerview - L2000119	42	10,191	724	0	0	0	10,915
539 SR 539/Guide Meridian - L2000118	42	0	0	0	0	48,069	48,069

**2025-27 Biennium -- 2026 Supplemental  
Senate Chair & Ranking (02/23/2026)  
Department of Transportation**

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Project	Leg Dist	Prior	2025-27	2027-29	2029-31	Future	Total
<b>Whatcom County</b>		<b>30,348</b>	<b>52,514</b>	<b>9,642</b>	<b>1,512</b>	<b>59,269</b>	<b>153,285</b>
000 Pine Street Railroad Crossing Improvements - L2021318	42	0	500	0	0	0	500
261 I-90 / SR 261 - Ritzville Eastbound Offramp Roundabout - L2021313	09	0	0	3,900	0	0	3,900
<b>Note: Funding for the following project(s) covers multiple locations.</b>		<b>13,352</b>	<b>34,012</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>47,364</b>
Route		13,352	34,012	0	0	0	47,364
000 Whatcom Transportation Authority - Whatcom Smart Trips (WST) - 20230004	40, 42	440	409	0	0	0	849
000 Samish Nation Demand-Response Service - TT252707	10, 40	0	342	0	0	0	342
000 Swinomish Indian Tribal Community Mobility Support Program - TT252711	38, 40, 42	0	305	0	0	0	305
005 I-5/Slater Road Interchange - Improvements - L1000099	40, 42	12,912	32,956	0	0	0	45,868